



DOMESTIC SUPPORT IN THE WTO AGREEMENT ON AGRICULTURE (AOA)

SUBMISSION FROM CANADA, ARGENTINA, AUSTRALIA, BRAZIL, GUATEMALA,
NEW ZEALAND, PARAGUAY, PERU AND URUGUAY

The following submission, dated 5 July 2018, is being circulated at the request of the aforementioned Cairns Group Members.

1 ADDRESSING DOMESTIC SUPPORT

1.1. Global agriculture trade patterns have changed significantly since the launch of the Doha Round in 2001. In the view of many Members, the negotiation of new rules should reflect this current situation. In regard to agriculture domestic support, updated analysis with recent data can help illustrate how distorting domestic support has evolved since 2001 and to inform discussions on how disciplines in the AoA should be strengthened to reflect the current trade reality and trends. This paper aims to contribute to a detailed technical discussion on domestic support by reviewing the domestic support categories in the AoA article by article. Specifically, the analysis addresses the following questions:

- 1) How does Article 6 of the AoA treat and account for domestic support provided by Members?
- 2) How has support under Article 6 and the Green Box evolved since 2001?
- 3) How does Annex 2 of the AoA (i.e. the Green Box) account for domestic support provided by Members?

1.2. The analysis in this paper is a first step in examining the existing agriculture domestic support categories in the AoA. A detailed analysis of each domestic support provision to enhance Members' understanding is timely, and could inform the development of new and effective rules on domestic support.

2 METHODOLOGY

2.1. The analysis presented in this paper uses Members' domestic support notifications from 2001 to 2014 for selected WTO Members that are significant agriculture exporters, importers, or producers. To allow for ease of comparison across this group of Members, notified amounts were converted into nominal US dollars. Value of production (VoP) data is used to provide a comparison of support relative to the size of Member's agriculture sector. Where a Member notified VoP data, this was used in the analysis, otherwise VoP data was sourced from the Food and Agriculture Organization (FAO).

2.2. One limitation in this analysis is that not all of the sample group of Members are up to date in their domestic support notifications. Members are encouraged to ensure their notification obligations are met on time and are up-to-date. This will help advance our collective understanding of the current situation with respect to domestic support, and help inform our ongoing negotiations.

3 PRELIMINARY OBSERVATIONS

3.1 Article 6 - Domestic Support Trends

3.1. The amount of trade and production distorting domestic support under Article 6 of the AoA for some large traders and producers relative to their respective VoP is increasing. This is the case for Members such as China, India, Indonesia and the Russian Federation.

3.2. Trade and production distorting support under Article 6 of the AoA relative to VoP is decreasing for another group of large traders. This is the case for Brazil, Canada, the European Union (EU) and the United States (US).

3.3. Since 2001, in nominal terms, several developing Members such as India, China, Indonesia and Brazil recorded large increases in spending in this category, while developed Members such as the US and the EU have significantly reduced their use.

3.4. The list of the main users of Article 6 has significantly evolved since 2001. In 2001, the top five users were, in order, the EU, the US, India, Japan and Norway. In 2010, the top five largest users were, in order, India, China, the EU, Japan and the US.

3.2 Article 6.2 - Investment Subsidies or Input Subsidies

3.5. While 124 Members are eligible to provide support under Article 6.2, since 2001, only 52 Members have notified Article 6.2 support.

3.6. The total amount of notified Article 6.2 support has increased significantly since 2001, however, much of this support is concentrated to only a few Members. While the nominal amount of Article 6.2 support has been steadily increasing for most Members covered in this analysis, as a percentage of VoP it has remained relatively stable.

3.3 Article 6.3 - Final Bound Total AMS (FBTAMS) and Current Total AMS (CTAMS)

3.7. In general, the level of applied support (i.e. Current Total Aggregate Measurement of Support (AMS)) notified has been declining since 2001. This has generally resulted in increased "water" between Current Total AMS notified and Members' Final Bound Total AMS (FBTAMS) Commitment in their schedules.

3.8. For some Members, such as the EU and US, the notified level of Current Total AMS has remained relatively constant since 2010.

3.9. For some Members, such as Argentina, Japan and Norway, the amount of notified Current Total AMS has been relatively unchanged since 2001.

3.4 Article 6.4 - *De minimis*

3.10. Overall, *de minimis* support has increased in nominal terms and these entitlements continue to increase for most Members as the VoP increases, however, *de minimis* support as a percentage of the VoP has remained relatively stable since 2001 and generally remains well below *de minimis* levels permitted under the AoA or in acceding Members Protocols of Accession. More analysis is needed to determine if this is the case for product specific *de minimis*. Product specific *de minimis* support has significantly increased for some large traders since 2001 such as, China, the EU, India, the Russian Federation and the US.

3.11. Non-product specific *de minimis* support has increased since 2001 for Brazil, Canada, China, the EU, Japan and the Russian Federation.

3.5 Article 6.5 - Production-Limiting Programmes (Blue Box)

3.12. Blue Box support has been provided by a few Members, with significant amounts of nominal Blue Box support being provided by the EU, Japan and Norway. Nonetheless, overall Blue Box support in both nominal and percentage terms have been decreasing over time.

3.6 Annex 2 - Green Box

3.13. Domestic support notified under Annex 2 of the AoA (Green Box) has increased since 2001 for some large traders and producers including the EU, the US, China and India.

3.14. The type of Green Box support provided varies by Member. Depending on the Member, support is focused on General Services (e.g. Australia, Argentina, Brazil, Canada, China, Japan), direct payments (e.g. EU, Mexico and Norway), domestic food aid, (e.g. US, Indonesia), or public stockholding (e.g. India).

3.15. Except for China and Japan, all Members in the analysis reported an increase in Green Box support relative to their VoP between 2001 and 2010. However, since 2010 support in Green Box relative to VoP has generally been decreasing.

4 ARTICLE 6 AND ANNEX 2 OF THE AOA AND CURRENT TRENDS IN LEVELS OF SUPPORT

4.1. Article 6 of the AoA outlines all types of domestic support that do not meet the criteria of Annex 2, AoA (i.e. Green Box). This includes distorting forms of support that are limited, as well as others that are exempted from any quantitative limit. Some Members are limited in the amount of AMS that is fixed in monetary terms in Members' schedules and referred to in Article 6.3 of the AoA, and the majority of Members are limited in the amount of distorting support they can provide relative to a Members VoP (i.e. *de minimis* support outlined in Article 6.4). Some distorting support that would otherwise be included in the calculation of current total AMS commitment, is exempt from these limits if certain criteria are met (e.g. Article 6.2 programmes or production-limiting support in Article 6.5 "Blue Box").

4.2. Tables 1 and 2 below show a selection of WTO Members¹ notified Article 6 support between 2001 and 2014. Table 1 shows nominal support converted to US dollars and Table 2 shows support as a percentage of VoP.

¹ This group of Members is either in the top 10 in global agriculture exports or imports (or both) in 2016 according to the World Trade Statistical Review for 2017.

Table 1 - Article 6 Support in Millions of USD

Member	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Argentina	48	63	76	74	75	79	80	82	96	109	115	104	93	N/A
Australia	166	127	137	161	169	159	297	136	47	77	251	284	215	307
Brazil	1,307	1,408	1,813	1,524	2,005	2,415	2,891	3,638	3,241	5,131	5,381	3,648	3,500	4,545
Canada	1,990	2,440	2,145	2,448	2,158	1,962	2,876	3,231	2,639	3,017	3,100	2,989	2,662	1,945
China	307	182	314	745	568	2,046	5,552	13,762	15,896	18,170	N/A	N/A	N/A	N/A
European Union	57,225	52,013	65,038	75,112	53,628	42,880	27,249	26,703	23,942	14,382	15,073	13,406	14,122	15,064
India	8,254	7,341	9,026	10,690	12,318	15,536	22,744	32,760	31,588	33,892	28,502	27,568	25,257	27,880
Indonesia	0	0	93	140	276	360	737	1,667	1,918	2,265	1,874	N/A	N/A	N/A
Japan	6,500	6,860	6,426	6,625	6,350	5,838	4,791	6,830	8,119	11,112	11,414	12,334	9,837	8,512
Mexico	1,217	4,557	1,333	1,293	1,491	1,682	1,787	2,524	2,019	2,592	2,737	2,058	2,337	2,220
Norway	2,005	2,252	2,569	2,694	2,338	2,297	2,447	2,787	2,320	2,365	2,614	2,670	2,574	2,428
Russian Federation	-	-	-	-	-	-	-	-	-	-	-	6,902	6,892	5,008
United States	21,534	16,328	10,187	18,087	18,923	11,343	8,520	15,637	12,202	10,113	14,398	15,016	14,268	13,598

Table 2 - Article 6 Support as a Percentage of VoP

Member	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Argentina	0.2	0.4	0.4	0.3	0.3	0.3	0.2	0.2	0.4	0.3	0.2	0.2	0.2	N/A
Australia	0.8	0.7	0.6	0.6	0.6	0.6	0.8	0.4	0.1	0.2	0.5	0.6	0.4	0.6
Brazil	3.4	3.8	4.0	2.8	3.9	4.2	3.9	3.8	3.9	5.0	4.6	3.6	2.0	2.5
Canada	9.0	11.5	9.1	9.7	7.8	6.2	7.3	7.4	7.3	6.8	6.1	5.4	4.8	3.8
China	0.1	0.1	0.1	0.2	0.1	0.4	1.0	1.8	2.0	2.0	N/A	N/A	N/A	N/A
European Union	22.0	19.6	20.5	20.6	15.1	11.6	6.1	5.3	5.7	3.3	2.9	2.8	2.8	3.0
India	8.1	7.5	7.7	8.0	8.1	8.9	9.2	13.1	12.9	10.2	7.6	7.6	7.7	7.9
Indonesia	0.0	0.0	0.3	0.4	0.7	0.7	1.2	2.3	2.6	2.3	1.3	N/A	N/A	N/A
Japan	8.9	9.6	8.4	8.2	8.2	8.2	6.7	8.1	9.2	11.7	10.8	11.3	11.1	10.5
Mexico	3.6	14.0	4.2	3.8	4.3	4.4	4.2	5.2	5.1	5.6	5.5	3.9	4.2	3.8
Norway	82.5	81.3	80.7	81.4	66.0	63.9	59.2	61.5	56.3	53.0	53.7	53.2	50.2	46.6
Russian Federation	-	-	-	-	-	-	-	-	-	-	-	6.4	5.9	4.4
United States	10.8	8.4	4.7	7.7	8.0	4.6	2.8	4.9	4.3	3.0	3.8	3.8	3.6	3.4

4.1 Article 6.2 of the AoA

4.3. Article 6.2 in the AoA, sometimes referred to as the "Development Box", allows most developing country Members² to exempt certain types of domestic support that would otherwise be included in the calculation of a Member's Current Total AMS. There is no limit on the amount of Article 6.2 support, provided the support meets one of the following criteria:

- Certain investment subsidies, that are generally available to agriculture.
- Certain input subsidies, that are generally available to low-income or resource-poor producers.
- Support for diversification from illicit narcotic crops.

4.4. The majority of developing country Members have not notified support under Article 6.2. Fifty-two (52) developing country Members have notified domestic support under Article 6.2 for at least one year between 2001 and 2014.

² As part of its Protocol of Accession, China could provide support through government measures of the types described in Article 6.2, the amount of such support would be included in China's calculation of its Aggregate Measurement of Support ("AMS"). A similar provision was maintained in Kazakhstan's Protocol of Accession regarding support provided under Article 6.2.

Table 3 - Article 6.2 Support in Millions of USD

Member	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Brazil	332	393	495	394	626	765	643	900	871	1,651	1,739	1,040	1,070	1,875
Colombia	54	31	35	72	50	88	194	366	318	339	348	518	581	491
Egypt	N/A	N/A	N/A	N/A	27	36	39	39	42	44	35	52	49	50
India	8,254	7,341	9,026	10,689	12,316	15,536	22,312	31,459	29,857	31,610	25,405	24,173	22,828	24,836
Indonesia	0	0	93	140	276	360	737	1,667	1,918	2,265	1,874	N/A	N/A	N/A
Korea, Rep. of	51	46	50	47	53	51	51	4	1	1	1	N/A	N/A	N/A
Mexico	394	3,865	627	606	723	843	751	1,131	926	1,225	1,189	1,118	1,027	1,076
Morocco	134	130	113	123	142	159	228	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Philippines	77	57	53	51	47	51	72	107	308	162	169	247	290	284
Sri Lanka	42	28	28	38	65	96	141	409	291	228	283	338	176	N/A
Thailand	84	2	74	15	0	3	0	0	N/A	N/A	N/A	N/A	N/A	1,218
Viet Nam	-	-	-	-	-	-	760	497	178	212	301	289	212	N/A

Table 4 - Article 6.2 Support as a Percentage of VoP

Member	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Brazil	0.9	1.1	1.1	0.7	1.2	1.3	0.9	0.9	1.1	1.6	1.5	1.0	0.6	1.0
Colombia	0.6	0.4	0.4	0.7	0.4	0.7	1.2	1.8	1.7	1.6	1.5	2.1	2.5	2.0
Egypt	N/A	N/A	N/A	N/A	0.2	0.2	0.2	0.1	0.2	0.2	0.1	0.2	0.2	0.2
India	8.1	7.5	7.7	8.0	8.1	8.9	9.0	12.5	12.2	9.6	6.8	6.7	6.9	7.1
Indonesia	0.0	0.0	0.3	0.4	0.7	0.7	1.2	2.3	2.6	2.3	1.3	N/A	N/A	N/A
Korea, Rep. of	0.2	0.2	0.2	0.1	0.1	0.1	0.1	0.0	0.0	0.0	0.0	N/A	N/A	N/A
Mexico	1.2	11.9	2.0	1.8	2.1	2.2	1.7	2.3	2.4	2.7	2.4	2.1	1.8	1.8
Morocco	2.5	2.1	1.4	1.4	1.7	1.5	2.1	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Philippines	0.7	0.5	0.5	0.4	0.3	0.3	0.4	0.4	1.3	0.6	0.5	0.8	0.9	0.8
Sri Lanka	2.9	1.7	1.8	2.4	3.4	4.8	6.2	11.5	9.2	6.1	7.1	9.3	4.0	N/A
Thailand	0.7	0.0	0.5	0.1	0.0	0.0	0.0	0.0	N/A	N/A	N/A	N/A	N/A	2.9
Viet Nam	-	-	-	-	-	-	4.2	2.4	0.7	0.7	0.8	0.8	0.6	N/A

4.2 Article 6.3 and Members WTO Schedules - Final Bound Total Aggregate Measurement of Support (FBTAMS)

4.5. Thirty-two (32) Members have a FBTAMS commitment greater than zero in their WTO Schedules. This includes 15 developed and 17 developing Members with the FBTAMS ranging from USD 0.4 million to USD 105 billion. In order to comply with Article 6.3, a Member's Current Total AMS (i.e. actual applied support) must be equal to or lower than the scheduled FBTAMS commitment.

Table 5 - Current Total AMS in Millions of USD

Member	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Argentina	48	63	76	74	75	75	75	74	74	74	74	72	74	N/A
Australia	160	116	135	152	158	156	173	0	0	0	0	0	0	0
Brazil	0	0	0	0	117	0	342	520	293	269	214	8	0	0
Canada	1,838	2,198	1,260	1,044	655	526	787	1,578	1,220	478	528	837	485	534
Colombia	0	9	0	0	31	18	25	18	25	26	0	32	20	20
European Union	35,249	26,914	34,864	38,758	35,352	33,410	16,909	17,278	15,119	8,611	9,535	7,580	7,929	8,813
Japan	5,486	5,822	5,536	5,618	5,383	4,911	3,540	5,035	6,036	6,572	7,006	7,631	6,079	5,669
Mexico	520	342	301	232	458	151	324	328	334	379	386	188	354	115
Norway	1,190	1,303	1,530	1,582	1,696	1,679	1,781	2,049	1,627	1,596	1,756	1,801	1,681	1,551
Russian Federation	-	-	-	-	-	-	-	-	-	-	-	5,800	65	53
United States	14,482	9,637	6,950	11,629	12,943	7,742	6,260	9,183	6,548	5,161	7,067	6,860	6,892	3,810

Table 6 - Percentage of FBTAMS Commitment Used

Member	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Argentina	61	82	100	99	100	100	100	99	99	99	99	97	99	N/A
Australia	65	45	44	44	44	44	44	0	0	0	0	0	0	0
Brazil	0	0	0	0	13	0	37	57	32	29	23	1	0	0
Canada	66	80	41	32	18	14	20	39	32	11	12	19	12	14
Colombia	0	0	0	0	0	0	0	0	0	0	0	0	0	0
European Union	55	40	43	43	39	37	17	16	15	9	9	8	8	9
Japan	17	18	16	15	15	14	10	13	14	15	14	15	15	15
Mexico	19	13	13	10	20	7	14	15	18	19	19	10	18	6
Norway	93	91	95	93	95	94	91	101	89	84	86	91	86	85
Russian Federation	-	-	-	-	-	-	-	-	-	-	-	64	1	1
United States	76	50	36	61	68	41	33	48	34	27	37	36	36	20

4.3 Article 6.4 - De minimis

4.6. For the majority of Members, the amount of AMS support they can provide is limited by their *de minimis* entitlement. Amounts of domestic support that do not exceed a given percentage of a product's total VoP, or where total non-product specific support does not exceed the agriculture sector's total VoP, are exempt from a Member's Current Total AMS. The *de minimis* percentage for developed country Members is 5% while developing country Members generally have a 10% *de minimis*. A small number of Members that acceded to the WTO since it was established have a *de minimis* percentage of 8.5%.

Table 7 - Total *de minimis* Support in Millions of USD

Member	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Argentina	0	0	0	0	0	4	5	7	22	35	41	32	19	N/A
Australia	6	11	2	9	11	3	124	136	47	77	251	284	215	307
Brazil	976	1,015	1,319	1,129	1,262	1,651	1,906	2,217	2,078	3,211	3,428	2,601	2,430	2,669
Canada	152	242	884	1,405	1,502	1,436	2,089	1,653	1,418	2,540	2,572	2,152	2,177	1,411
China	307	182	314	745	568	2,046	5,552	13,762	15,896	18,170	N/A	N/A	N/A	N/A
Colombia	35	67	23	32	0	0	0	0	0	0	5	0	0	0
European Union	746	1,827	2,205	2,535	1,556	2,324	3,270	1,591	1,428	1,610	1,394	2,288	2,657	2,432
India	0	0	0	1	2	0	433	1,301	1,730	2,282	3,097	3,395	2,429	3,044
Indonesia	0	0	0	0	0	0	0	0	0	0	0	N/A	N/A	N/A
Japan	264	348	302	381	375	324	890	1,481	1,850	1,045	2,487	2,757	2,160	2,138
Mexico	303	351	405	454	309	688	712	1,065	758	988	1,161	752	955	1,029
Norway	4	7	0	9	34	27	30	33	35	42	61	54	64	66
Russian Federation	-	-	-	-	-	-	-	-	-	-	-	1,102	6,827	4,955
United States	7,052	6,690	3,237	6,458	5,980	3,601	2,260	6,453	5,654	4,952	7,331	8,156	7,376	9,788

Table 8 - Total Product-Specific *de minimis* Support in Millions of USD

Member	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Argentina	0	0	0	0	0	4	5	7	22	35	41	32	19	N/A
Australia	6	10	2	9	10	3	3	1	0	0	13	1	1	0
Brazil	236	212	250	279	69	308	436	90	170	682	582	237	321	400
Canada	152	242	75	136	287	301	323	87	53	364	354	131	243	144
China	216	154	159	507	300	171	1,509	2,413	2,850	3,744	N/A	N/A	N/A	N/A
Colombia	35	67	23	32	0	0	0	0	0	0	5	0	0	0
European Union	232	945	1,017	1,186	238	559	2,104	482	597	682	434	1,267	1,401	1,151
India	0	0	0	1	2	0	433	1,301	1,730	2,282	2,765	2,973	2,050	2,678
Indonesia	0	0	0	0	0	0	0	0	0	0	0	N/A	N/A	N/A
Japan	99	185	146	224	210	161	189	149	145	296	199	274	224	175
Mexico	302	340	392	436	302	676	699	1,026	708	928	997	671	716	822
Norway	-	10	5	17	10	8	11	11	12	18	34	31	35	41
Russian Federation	-	-	-	-	-	-	-	-	-	-	-	1,102	1,372	1,074
United States	224	1,590	436	680	118	171	237	2,874	4,405	4,069	5,549	7,846	7,103	4,256

Table 9 - Total *de minimis* Support as a Percentage of VoP

Member	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Argentina	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.1	0.1	0.1	0.1	0.0	N/A
Australia	0.0	0.1	0.0	0.0	0.0	0.0	0.3	0.4	0.1	0.2	0.5	0.6	0.4	0.6
Brazil	2.5	2.7	2.9	2.1	2.5	2.9	2.6	2.3	2.5	3.1	3.0	2.6	1.4	1.5
Canada	0.7	1.1	3.7	5.5	5.4	4.6	5.3	3.8	3.9	5.7	5.0	3.9	3.9	2.7
China	0.1	0.1	0.1	0.2	0.1	0.4	1.0	1.8	2.0	2.0	N/A	N/A	N/A	N/A
Colombia	0.4	0.8	0.3	0.3	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
European Union	0.3	0.7	0.7	0.7	0.4	0.6	0.7	0.3	0.3	0.4	0.3	0.5	0.5	0.5
India	0.0	0.0	0.0	0.0	0.0	0.0	0.2	0.5	0.7	0.7	0.8	0.9	0.7	0.9
Indonesia	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	N/A	N/A	N/A
Japan	0.4	0.5	0.4	0.5	0.5	0.5	1.2	1.8	2.1	1.1	2.3	2.5	2.4	2.6
Mexico	0.9	1.1	1.3	1.3	0.9	1.8	1.7	2.2	1.9	2.2	2.3	1.4	1.7	1.8
Norway	0.1	0.2	0.0	0.3	1.0	0.7	0.7	0.7	0.9	0.9	1.2	1.1	1.2	1.3
Russian Federation	-	-	-	-	-	-	-	-	-	-	-	1.0	5.9	4.4
United States	3.6	3.4	1.5	2.7	2.5	1.5	0.7	2.0	2.0	1.5	1.9	2.1	1.9	2.4

Table 10 - Total Amber Box Support in Millions of USD

Member	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Argentina	48	63	76	74	75	79	80	82	96	109	115	104	93	N/A
Australia	166	127	137	161	169	159	297	136	47	77	251	284	215	307
Brazil	976	1,015	1,319	1,129	1,379	1,651	2,248	2,737	2,371	3,480	3,642	2,609	2,430	2,669
Canada	1,990	2,441	2,145	2,448	2,158	1,962	2,876	3,231	2,639	3,017	3,100	2,989	2,662	1,945
China	307	182	314	745	568	2,046	5,552	13,762	15,896	18,170	N/A	N/A	N/A	N/A
Colombia	35	76	23	32	31	18	25	18	25	26	5	32	20	20
European Union	35,995	28,742	37,069	41,293	36,908	35,734	20,178	18,870	16,547	10,221	10,929	9,867	10,585	11,244
India	0	0	0	1	2	0	433	1,301	1,730	2,282	3,097	3,395	2,429	3,044
Indonesia	0	0	0	0	0	0	0	0	0	0	0	N/A	N/A	N/A
Japan	5,750	6,170	5,838	5,999	5,758	5,236	4,430	6,516	7,886	7,617	9,493	10,388	8,239	7,807
Mexico	823	692	706	687	767	839	1,036	1,393	1,092	1,368	1,548	940	1,310	1,144
Norway	1,190	1,309	1,530	1,591	1,730	1,706	1,812	2,081	1,662	1,638	1,817	1,854	1,745	1,617
Russian	-	-	-	-	-	-	-	-	-	-	-	6,902	6,892	5,008
United States	21,534	16,328	10,187	18,087	18,923	11,343	8,520	15,637	12,202	10,113	14,398	15,016	14,268	13,598

4.4 What types of Domestic Support are included in the Current Total AMS and Article 6.4 *de minimis* (i.e. the Amber Box)?

4.7. Support included in the Current Total AMS calculation is support that does not meet the criteria of Annex 2 (the Green Box) of the AoA, or trade and/or production distorting support that is not exempted under Article 6.2 or 6.5 of the AoA. Common types of support that are included in AMS include:

- Product specific market price support;
- Non-exempt direct payments dependent on a price gap;
- Non-exempt direct payments based on factors of production other than price;
- Input subsidies;
- Non-product specific support, including various forms of crop/production insurance.

4.5 Article 6.5 - Blue Box

4.8. Under Article 6.5 of the AoA, Members are able to exempt direct payments under "*production limiting programmes*" from their Current Total AMS under three specific circumstances:

- If the payments are based on fixed production area and yields (AoA 6.5(a)i);
- If the payments are made on 85% or less of the base level of production AoA 6.5(a)ii); or
- If livestock payments are made on a fixed number of head (AoA 6.5(a)iii).

4.9. Blue Box programmes differ from Amber Box programmes because they have a "quantitative limit" expressed either as area and yield; a base level of production; or livestock numbers. Production above that limit does not qualify for additional payments – hence the Agreement describes them as "*production limiting*".

4.10. There is no limit on the amount of support a Member can provide under Article 6.5. Any Member can provide support under the Blue Box.

Table 11 - Blue Box in Millions of USD

Member	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
European Union	21,231	23,271	27,969	33,819	16,720	7,146	7,071	7,834	7,395	4,161	4,144	3,539	3,537	3,819
Iceland	0	0	0	0	0	1	8	6	4	5	5	5	5	6
Japan	750	690	588	627	592	603	360	313	233	3,495	1,921	1,945	1,597	705
Norway	815	943	1,040	1,103	608	592	635	706	658	727	797	815	830	811

Table 12 - Blue Box as a Percentage of VoP

Member	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
European Union	8	9	9	9	5	2	2	2	2	1	1	1	1	1
Iceland	0	0	0	0	0	0	3	3	3	3	2	2	2	2
Japan	1.0	1.0	0.8	0.8	0.8	0.8	0.5	0.4	0.3	3.7	1.8	1.8	1.8	0.9
Norway	34	34	33	33	17	16	15	16	16	16	16	16	16	16

4.6 AoA Annex 2 - Green Box

4.11. A measure that is classified as Green Box must meet the requirement that it has no, or at most minimal trade or production distorting effects. As well as policy-specific criteria and conditions set out in Annex 2, all Green Box support must meet two criteria:

- a. The support in question shall be provided through a publicly-funded government programme (including government revenue foregone) not involving transfers from consumers; and
- b. The support in question shall not have the effect of providing price support to producers.

4.12. The policy-specific criteria and conditions are outlined in paragraphs 2 to 13, Annex 2 of the AoA, and contain the following categories:

4.6.1 General Services

This includes support provided for agriculture research, pest and disease control, training services, extension and advisory services, inspection services, marketing and promotion services, and infrastructure services.

4.6.2 Public Stockholding for Food Security Purposes

This includes expenditures in relation to the accumulation and holding of stocks that are an integral part of a food security programme identified in national legislation. Annex 2 stipulates that the accumulation of stocks shall correspond to predetermined targets, food purchases must be made at current market prices, and sales from stocks must be made at no less than current domestic market prices. If a Member procures stocks at administered prices, the difference between the acquisition price and the external reference price must be accounted for in the AMS.

4.6.3 Domestic Food Aid

4.13. This includes expenditures (and revenue foregone) in relation to the provision of domestic food aid to sections of the population in need. Food purchases for domestic food aid must be made at current market prices.

4.6.4 Direct Payment to Producers

4.14. This category includes a number of payments made to producers and must conform to the policy specific criteria applying to the different types of direct payments which include:

- a) Decoupled income support;
- b) Government financial participation in income insurance and income safety net programmes;
- c) Payments made for relief from natural disasters;
- d) Structural adjustment assistance provided through producer retirement programmes;
- e) Structural adjustment assistance provided through resource retirement programmes;
- f) Structural adjustment assistance provided through investment aids;
- g) Payments under environmental programmes;
- h) Payments under regional assistance programmes.

Table 13 - Total Green Box Support in USD Million

Member	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Argentina	74	120	135	170	249	339	432	535	831	998	953	1,005	848	N/A
Australia	728	1,056	1,291	1,342	1,595	1,769	2,320	1,939	1,742	1,703	1,862	1,533	1,397	1,377
Brazil	1,462	893	820	896	1,920	2,422	2,346	3,297	3,580	4,907	4,945	4,771	6,199	4,295
Canada	1,108	1,088	2,428	3,152	3,162	2,705	2,964	2,436	2,351	2,771	2,756	2,656	2,318	1,974
China	29,278	30,460	31,166	37,272	37,778	44,714	60,185	85,342	69,892	78,968	N/A	N/A	N/A	N/A
European Union	18,489	19,203	24,913	30,287	50,092	70,916	85,693	92,028	88,627	90,129	98,667	91,405	86,335	86,579
India	4,002	5,237	5,883	6,183	5,907	6,493	9,567	16,927	17,381	19,479	18,695	18,741	18,362	N/A
Indonesia	241	509	566	1,408	799	857	1,026	1,489	1,625	2,321	3,563	N/A	N/A	N/A
Japan	20,957	18,145	17,996	19,356	17,386	15,498	15,984	17,776	19,754	17,349	24,745	23,523	17,035	15,133
Mexico	2,563	2,632	2,724	2,932	3,105	3,112	3,777	3,355	3,362	3,667	4,991	4,796	5,081	5,721
Norway	480	543	548	591	910	965	1,146	1,217	1,128	1,197	1,310	1,324	1,334	1,251
Russian Federation	-	-	-	-	-	-	-	-	-	-	-	1,730	2,923	2,884
United States	50,672	58,322	64,062	67,425	72,328	76,035	76,162	86,218	100,779	118,957	125,116	127,441	133,311	124,483

Table 14 - Total Green Box Support as a Percentage of VoP

Member	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Argentina	0.4	0.7	0.6	0.8	1.0	1.4	1.3	1.4	3.0	2.3	1.9	1.8	1.5	N/A
Australia	3.5	5.8	5.3	5.0	5.4	6.4	6.3	5.5	5.4	3.8	3.8	3.1	2.8	2.8
Brazil	3.8	2.4	1.8	1.6	3.8	4.2	3.1	3.4	4.4	4.8	4.3	4.7	3.5	2.4
Canada	5.0	5.1	10.3	12.4	11.4	8.6	7.5	5.5	6.5	6.3	5.4	4.8	4.2	3.8
China	10.4	10.0	9.7	9.5	8.7	9.7	10.3	11.2	8.7	8.5	N/A	N/A	N/A	N/A
European Union	7.1	7.2	7.9	8.3	14.1	19.2	19.1	18.2	21.1	20.8	19.1	19.0	17.1	17.2
India	3.9	5.4	5.0	4.6	3.9	3.7	3.9	6.7	7.1	5.9	5.0	5.2	5.6	5.9
Indonesia	1.2	1.9	1.8	3.8	2.0	1.7	1.7	2.0	2.2	2.3	2.4	N/A	N/A	N/A
Japan	28.7	25.5	23.6	24.0	22.5	21.7	22.2	21.1	22.4	18.3	23.4	21.5	19.2	18.7
Mexico	7.6	8.1	8.5	8.5	8.9	8.1	8.8	6.9	8.5	8.0	10.0	9.1	9.0	9.8
Norway	19.8	19.6	17.2	17.9	25.7	26.8	27.7	26.8	27.4	26.8	26.9	26.4	26.0	24.0
Russian Federation	-	-	-	-	-	-	-	-	-	-	-	1.6	2.5	2.5
United States	25.5	30.0	29.6	28.6	30.6	30.9	24.8	27.2	35.4	35.5	32.9	32.1	34.0	30.7

Table 15 - General Services as a Percentage of Green Box Support

Member	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Argentina	83	84	82	84	86	82	83	68	66	66	75	66	71	N/A
Australia	64	52	54	60	52	45	39	42	50	51	56	66	66	68
Brazil	66	62	54	53	65	64	55	67	63	48	46	56	61	46
Canada	80	81	44	43	48	62	65	73	72	71	76	76	78	86
China	60	60	60	54	56	56	61	60	49	47	N/A	N/A	N/A	N/A
European Union	27	26	23	23	14	12	11	11	12	12	13	12	13	14
India	2	2	2	6	8	10	9	5	4	6	23	21	19	18
Indonesia	2	1	2	61	6	17	15	11	14	16	40	N/A	N/A	N/A
Japan	82	77	77	79	76	76	68	69	66	61	74	71	66	63
Mexico	27	27	29	28	34	34	39	29	30	32	31	31	35	27
Norway	21	19	23	25	10	10	12	12	12	12	12	12	13	13
Russian Federation	-	-	-	-	-	-	-	-	-	-	-	73	41	53
United States	18	18	17	17	16	14	14	18	11	11	9	8	10	8

Table 16 - Public Stockholding for Food Security Purposes as a Percentage of Green Box Support

Member	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Argentina	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	N/A
Australia	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Brazil	4.9	5.0	0.7	7.3	7.7	6.5	7.7	7.1	6.6	13.3	15.1	4.3	5.1	8.7
Canada	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
China	24.6	21.1	21.1	13.6	14.2	14.1	11.8	9.8	14.6	14.4	N/A	N/A	N/A	N/A
European Union	0.1	0.1	0.2	0.1	0.1	0.1	0.1	0.1	0.0	0.0	0.0	0.0	0.0	0.0
India	91.7	95.4	93.1	92.7	88.2	86.9	81.2	56.1	70.7	70.9	76.7	79.0	80.6	82.5
Indonesia	0.0	0.0	0.0	0.0	10.9	13.7	13.1	4.8	8.7	11.4	6.9	N/A	N/A	N/A
Japan	1.7	1.6	1.5	1.3	1.3	1.2	1.1	1.3	1.3	1.5	1.2	1.3	1.1	1.3
Mexico	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Norway	16.6	12.5	13.6	16.8	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1
Russian Federation	-	-	-	-	-	-	-	-	-	-	-	12.9	0.0	0.0
United States	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Table 17 - Domestic Food Aid as a Percentage of Green Box Support

Member	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Argentina	0	0	0	0	0	0	0	0	0	0	0	0	0	N/A
Australia	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Brazil	29	33	43	39	26	28	33	25	28	35	37	33	27	37
Canada	0	0	0	0	0	0	0	0	0	0	0	0	0	0
China	0	0	0	0	0	0	0	0	0	0	N/A	N/A	N/A	N/A
European Union	1	1	1	1	1	1	1	1	1	1	1	1	1	1
India	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Indonesia	98	95	97	38	82	68	70	84	77	72	53	N/A	N/A	N/A
Japan	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Mexico	0	0	0	0	0	0	0	0	0	0	12	22	12	13
Norway	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Russian Federation	-	-	-	-	-	-	-	-	-	-	-	0	0	0
United States	67	65	66	68	70	71	71	70	78	80	82	84	82	83

Table 19 - Direct Payments to Producers as a Percentage of Green Box Support

Member	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Argentina	17	16	18	16	14	18	17	32	34	34	25	34	29	N/A
Australia	36	48	46	40	48	55	61	58	50	49	44	34	34	32
Brazil	0	0	2	1	1	1	4	1	2	4	2	6	7	9
Canada	20	19	56	57	52	38	35	27	28	29	24	24	22	14
China	15	19	19	33	30	30	27	30	37	39	N/A	N/A	N/A	N/A
European Union	71	73	76	75	85	87	88	88	87	86	86	86	86	85
India	6	3	5	2	4	3	10	39	25	23	0	0	0	0
Indonesia	0	4	2	0	1	1	1	1	1	1	0	N/A	N/A	N/A
Japan	16	22	21	20	22	22	31	29	33	37	25	27	32	36
Mexico	73	73	71	72	66	66	61	71	70	68	57	47	53	61
Norway	63	69	64	58	90	90	88	88	88	87	88	87	87	87
Russian Federation	-	-	-	-	-	-	-	-	-	-	-	14	59	47
United States	15	17	17	15	14	15	14	12	10	9	9	8	8	9