Committee on Balance-of-Payments Restrictions

TURKEY - STAMP DUTY

Increase in Rate of Duty and Extension of Waiver

Draft Report

1. On 20 July 1963 the CONTRACTING PARTIES decided to waive the provisions of paragraph 1 of Article II of the General Agreement to allow Turkey to impose a stamp duty of 5 per cent ad valorem on imports of products included in Schedule XXXVII (BISD, Twelfth Supplement, page 55). The waiver is valid until 31 December 1967.

2. On 19 April 1967 Turkey notified (L/2786) that the 5 per cent stamp duty had been abolished and replaced by a new stamp duty of 15 per cent which would remain in force until 31 December 1972. The Government of Turkey had, however, decided to fix the rate of the duty for the time being at 10 per cent. Turkey requested that the Decision of 20 July 1963 be amended correspondingly.

3. The Council agreed at its meeting on 26 June 1967 (C/M/41) to request the Committee on Balance-of-Payments Restrictions to examine the Turkish request, in consultation with the International Monetary Fund, at the regular Article XVIII:B consultation with Turkey in July 1967 and to submit to the Council a report and recommendations.

4. In the course of its consultation with Turkey on 20 July 1967, the Committee in accordance with the instructions of the Council examined the request by Turkey for an amendment of the 1963 Waiver. This report should accordingly be read in conjunction with the report of the Committee on the regular Article XVIII consultation contained in document BOP/R/.
5. The representative of Turkey said that the reasons for the extension of the validity of the stamp duty and the increase of the rate had been explained in document L/2786 and in the statement of the Turkish representative at the Council meeting on 26 June. He wished to repeat that the main reasons were to prevent a further deterioration of the balance-of-payments situation - where an alternative had been further quantitative restrictions which would have affected trade in a more adverse way - and the need to meet the financial requirements of the Development Plan. For the year 1967 the internal financing requirements were estimated at LT 2,200 million. The following fiscal measures had been taken early in 1967 to meet these requirements:

- increase of petroleum tax LT 315 million
- increase of price of monopoly products (tobacco and liquor) LT 360 million
- increase of price of State enterprise products (sugar, coal, electricity, etc.) LT 700 million
- internal borrowing LT 500 million
- increase in stamp duty LT 325 million

The total internal financing requirements during the Second Five-Year Plan were estimated at LT 7,100 million. The increase in the stamp duty and the related measures were necessary to achieve internal and external balance.

6. The representative of Turkey underlined that the three main characteristics of the stamp duty were: no discrimination in respect of countries or commodities, no protective effect and temporary nature.

7. Disappointment was expressed in the Committee that the Government of Turkey had not been able to notify the increase of the stamp duty rate before its entry into force.

8. In reply to questions the representative of Turkey explained that the revenue from the stamp duty was not earmarked for any particular purpose under the Development Plan. The rate of the stamp duty would increase or decrease following the development of the balance-of-payments position and financing requirements.
9. The representative of Turkey pointed out that the Second Five-Year Plan foresaw an annual import increase of 7.4 per cent. A greater increase would put the balance of payments in danger. It was not expected that the stamp duty increase would adversely affect the import increase.

10. In reply to a question how the stamp duty increase could assist in maintaining internal price stability, the representative of Turkey said that it would help avoiding deficit financing through the Central Bank. It was expected that it would not seriously increase prices of imported goods but rather limit the margins of profit of the importers.

11. In the light of the discussion and taking into account the assessment provided by the International Monetary Fund (see paragraph 3 of document BOP/R/ ), the Committee agreed to recommend that the request by Turkey for a waiver to allow it to increase the rate of the stamp duty on bound items to 15 per cent and maintain it in force until 31 December 1972 be granted.

12. The Committee, however, expressed the expectation, that the Government of Turkey would make every effort to maintain the stamp duty at as low a level as circumstances would permit. The representative of Turkey confirmed that his Government did not intend in the present circumstances to increase the rate beyond 10 per cent. If it became necessary to increase the rate, the Government of Turkey would be willing to enter into consultations with contracting parties the export interests of which had been affected by the rate increase.

13. The Committee has prepared and submits to the Council the attached draft decision, the terms and conditions of which correspond closely to those of the Decision of the CONTRACTING PARTIES of 20 July 1963.
Considering that the CONTRACTING PARTIES decided on 20 July 1963 to waive, subject to specified terms and conditions, the provisions of paragraph 1 of Article II of the General Agreement to the extent necessary to allow the Government of Turkey, as part of its policy of increasing revenue in order to make possible the carrying out of the programme of economic development embodied in the First Five-Year Plan, to maintain, as a temporary measure, in conjunction with measures relating to the internal economy, the stamp duty of 5 per cent ad valorem imposed by Law 185 on all imports into Turkey of products included in Schedule XXXVII;

Considering that the Government of Turkey has notified the CONTRACTING PARTIES that, by Law 828 which took effect on 13 February 1967 and which abrogated Law 185, all customs declarations or documents used in lieu thereof, are charged with a stamp duty the rate of which is not to exceed 15 per cent ad valorem;

Considering that the stamp duty is inconsistent with the provisions of Article II of the General Agreement in so far as it applies to products on which Turkey has assumed obligations under Article II and which are specified in Schedule XXXVII annexed to the General Agreement;

Considering that the stamp duty is one of a number of measures, including important changes in internal fiscal regulations, which have been taken by the Turkish Government to provide additional revenue needed for the implementation of the programme of economic development, designed to raise the general standard of living of its people, embodied in the Turkish First and Second Five-Year Plans; and that, in the absence of such additional revenue, it would not be possible to carry out the Five-Year Plans while continuing to avoid inflationary measures of financing the programme of economic development and while continuing to maintain internal economic stability;
Noting the view of the International Monetary Fund that it is essential, to ensure the attainment of the objectives set out in the Five-Year Plans, that internal price stability in Turkey be safeguarded by appropriate fiscal and monetary measures;

Considering that it is not the intention of the Turkish Government in applying the stamp duty to restrict imports or to provide additional protection for domestic industry;

Considering the view of the Turkish Government that the exemption from the stamp duty of the products in relation to which Turkey has assumed obligations under Article II would result in an economically damaging distortion in the present pattern of imports;

Considering that it is the intention of the Government of Turkey to maintain the rate of the stamp duty at as low a level as is possible without imperilling the success of the Five-Year Plans; and

Considering the statement by the Turkish Government that the stamp duty is a temporary measure and will be abolished at the latest by the date of the end of the Second Five-Year Plan, namely 31 December 1972,

The CONTRACTING PARTIES, acting pursuant to the provisions of paragraph 5 of Article XXV of the General Agreement and in accordance with the procedures adopted by them on 1 November 1956,

Decide to waive, subject to the terms and conditions laid down hereunder, the provisions of paragraph 1 of Article II of the General Agreement to the extent necessary to allow the Government of Turkey, as part of its policy of increasing revenue in order to make possible the carrying out of the programme of economic development embodied in the First and Second Five-Year Plans to maintain, as a temporary measure, in conjunction with measures relating to the internal economy, the stamp duty the rate of which is not to exceed 15 per cent ad valorem imposed by Law 828 on all imports into Turkey of products included in Schedule XXXVII.
Terms and conditions

1. The stamp duty shall not exceed 15 per cent of the value of the imported goods as assessed for the imposition of customs duty.

2. The Government of Turkey shall keep the situation under review and, should the situation so change as to permit the removal or reduction of the stamp duty on products included in Schedule XXXVII without imperilling the success of the Turkish Five-Year Plans, it shall take whatever steps may be necessary to secure the abrogation or amendment of Law 828 so as to be able to remove or reduce the stamp duty on such products.

3. The Government of Turkey shall, on 15 September 1968 and, so long as the stamp duty is maintained on products included in Schedule XXXVII, annually thereafter, submit to the CONTRACTING PARTIES a report on the operation of the stamp duty in relation to the implementation of the Five-Year Plans and shall consult with the CONTRACTING PARTIES on the continued maintenance of the stamp duty taking into account any changes in the application of the stamp duty to individual products.

4. This Decision shall not extend beyond the date on which the stamp duty maintained under this Decision shall have been removed or 31 December 1972 whichever date is the earlier.

5. If any contracting party considers that the effect of the stamp duty maintained under this Decision is unduly restrictive and that damage to its trade is caused or threatened thereby, it may make representations to the Government of Turkey, which shall accord sympathetic consideration to such representations and afford that contracting party adequate opportunity for consultation.

6. If such consultation does not lead to satisfactory results, the contracting party concerned may request the CONTRACTING PARTIES to invite Turkey to enter into consultations with them. If, as a result of these consultations with the CONTRACTING PARTIES, no agreement is reached and if they determine that the
effect of the stamp duty is unduly restrictive and that serious damage to
the trade of the contracting party initiating the procedure is threatened or
cause thereby, the latter will be released from its obligations to apply to
the trade of Turkey concessions initially negotiated with Turkey to the extent
that the CONTRACTING PARTIES determine to be appropriate in the circumstances.