#### WORLD TRADE

#### **ORGANIZATION**

**G/SPS/GEN/148** 8 December 1999

(99-5388)

**Committee on Sanitary and Phytosanitary Measures** 

Original: English

#### THE TRANSPARENCY PROVISIONS OF THE SPS AGREEMENT

Presentation made by the Secretariat at the Special Meeting of the SPS Committee on Transparency Provisions held on 9 November 1999



# The Transparency Provisions of the SPS Agreement



## Text of the Agreement

#### Article 7

#### **Transparency**

Members shall notify changes in their sanitary or phytosanitary measures and shall provide information on their sanitary or phytosanitary measures in accordance with the provisions of Annex B.



## Annex B

#### ANNEX B

TRANSPARENCY OF SANITARY AND PHYTOSANITARY REGULATIONS

Publication of regulations
...

Enquiry Points
...

Notification Procedures

Annex to G/SPS/12

General Reservations

••



#### Issues

- Publication
- Notification Procedures
- Enquiry Points



#### **Publication**

Annex B Paragraph 1 and 2

- Publish what? sanitary and phytosanitary regulations
- When? promptly
- How? available for interested Members
- Entry into force reasonable period of time
- Review
  - Encouragement to publish on the Internet



Annex B Paragraph 10

## National Notification Authority

- "Members shall designate a <u>single central government</u> <u>authority</u> as responsible for the implementation, on the national level, of the provisions concerning <u>notification</u> <u>procedures</u> ..."
  - prepares notifications about new or changed measures
  - provides copies of the measure upon request
  - receives and takes into account comments

LIST: G/SPS/GEN/141 (3 Nov. 1999)



## Notification Procedures

- Legal text
  - Annex B, paragraphs 5-10
- Committee adopted revised recommendations on implementation:
  - Recommended Notification Procedures

» Contained in: G/SPS/12 (the Annex)



# Notify SPS Measure if:

- it is new or modified,
- and
  - an international standard or guideline does not exist, or
  - the proposed measure is not the same as an existing international standard or guideline
- <u>and</u>,
  - the regulation may have a significant effect on trade of other Members
    - Paragraph 5, Annex B of the SPS Agreement



ANNEX

Recommended Notification Procedures
- Point .... -

G/SPS/7/Rev.1 date of distribution (98-0000)

WORLD TRADE ORGANIZATION

Committee on Sanitary and Phytosanitary Measures

## RECOMMENDED NOTIFICATION PROCEDURES

At its meeting of 10-11 March 1999, the Committee adopted the following revised recommended notification procedures with regard to paragraphs 5 and 6 of Annex B of the Agreement.

Members should follow these guidelines when notifying regulations as required in paragraphs 5 or 6 of Annex B. The format for routine notifications (Item F below) should be used for notifications in accordance with paragraph 5 of Annex B, whereas the format for emergency notifications (Item G below) should be used for notifications as provided for in paragraph 6 of Annex B.



Recommended Notification Procedures
- Point A -

## "significant effect on trade"

- Refers to the effect on trade:
  - between two or more Members
  - of one regulation or several
  - in a specific product, group ... in general
- When in doubt: Notify.



## Timing of notifications

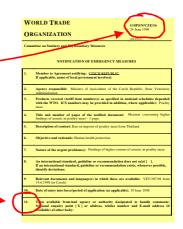
- When?
  - a draft with the complete text of a proposed ...
  - amendments can still be introduced
  - well before entry into force
    - except when urgent problems
      - notify immediately (in emergency)



Recommended Notification Procedures
- Point C and D -

# Requesting / Providing Documents

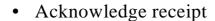
- Identification of document
  - symbol
- Address of body responsible for supplying ...
  - point 12
  - or 11 (emergency)

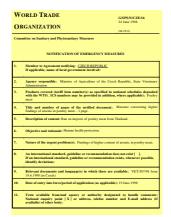




## **Providing Documents**

- Responding
  - five days
  - if not, acknowledge
    - estimation of time required
- Via
  - fax / e-mail if possible
  - Internet



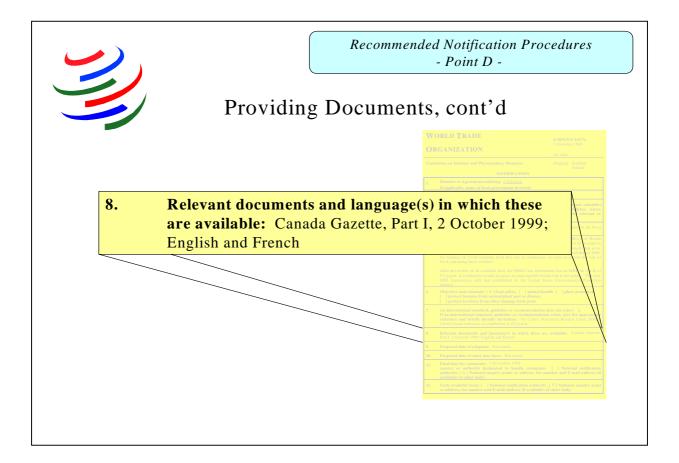




Recommended Notification Procedures
- Point D -

## Providing Documents, cont'd

- Translation
  - If exists / planned -
    - indicate or send along
  - Developed countries:
    - supply translation of document or translated summary in WTO working language
  - Share translations
  - Unofficial translations

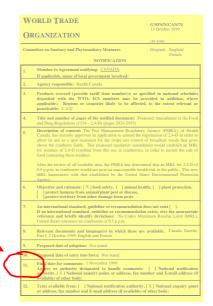




Recommended Notification Procedures
- Point E-

## Handling of Comments

- Submit comments to:
  - Authority designated to handle comments
    - Point 11 in format •
  - National Notification Authority (if none indicated)





Recommended Notification Procedures
- Point E-

## Handling of Comments

- After receiving comments:
  - acknowledge
  - explain
    - how taken into account
    - provide additional relevant info.
  - provide
    - copy of regulation as adopted
    - or, information of non-adoption
  - where possible, inform other Members
    - comments
    - explanations



#### FORMAT: POINTS 1-3

Body elaborating a Government, proposal ... competent authority NOTIFICATION Member to Agreement notifying: If applicable, name of local government involved: 2. Agency responsible: Products covered (provide tariff item number(s) as specified in national schedules deposited with the WTO; ICS numbers may be provided in addition, where applicable). Regions or countries likely to be affected, to the extent relevant or practicable: Tariff item number(s).... Clear description is important for understanding of the notification Geographical regions or countries likely to be affected



Recommended Notification Procedures
- FORMAT Point F -

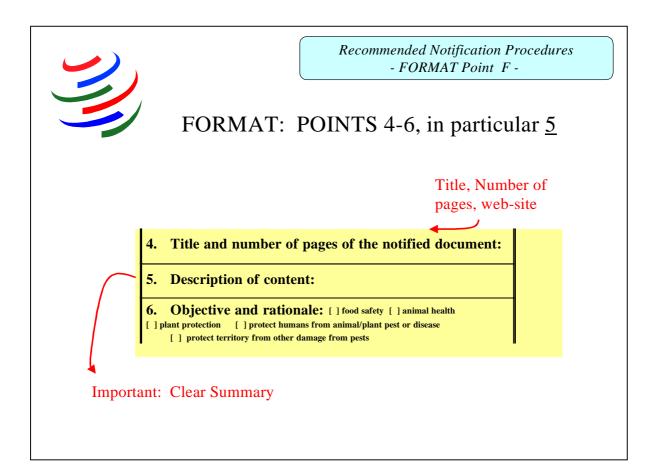
#### **EXAMPLE**

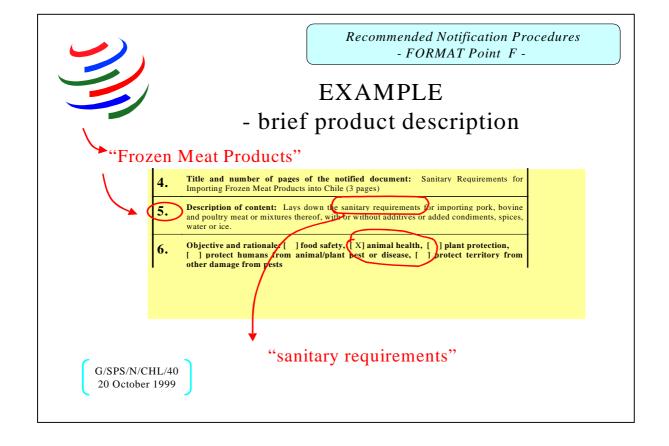
G/SPS/N/COL/31 20 October 1999

#### NOTIFICATION

- 1. Member to Agreement notifying: <u>COLOMBIA</u>
  If applicable, name of local government involved:
- 2. Agency responsible: Colombian Agricultural Institute, ICA
- 3. Products covered (provide tariff item number(s) as specified in national schedules deposited with the WTO: ICS numbers may be provided in addition, where applicable). Regions or countries likely to be affected, to the extent relevant or practicable: Fresh fruit which is host to Bactrocera s.p.p. from Brazil, Ecuador, Peru and Venezuala.

"Fresh fruit which is host to Bactrocera s.p.p from Brazil, Ecuador, Peru and Venezuela"







#### EXAMPLE - more detailed

Product Covered: Swiss raw milk cheeses

- **Title and number of pages of the notified document:** Explanatory Notes Application A357 Raw, Hard and Semi-Hard Cheeses (5 pages)
- Description of content: An application to allow the sale of those cheeses that have been manufactured from raw milk where the manufacturing practices are found upon a case-bycase scrutiny by ANZFA to provide a fully equivalent protection of public health and safety to current food standards and have been entered into a schedule in Standard H9 specifying those products and processes where full equivalence has been established. The proposed regulations will result in less stringent provisions than currently contained within the Food Standards Code.
- Objective and rationale: [X] food safety, [ ] animal health, [ ] plant protection, [ ] protect humans from animal/plant pest or disease, [ ] protect territory from other damage from pests

G/SPS/N/AUS/107 20 September 1999

"case by case basis" ... "results in less stringent provisions than current... "



G/SPS/N/KOR/63

6 October 1990

Recommended Notification Procedures - FORMAT Point F -

#### EXAMPLE - even more detailed

Description of content: 5.

- Korea Food and Doeg Administration revises the Food Code as following:

   Amendment of sampling and sample-handling methods to ensure the rationality of the performance of food inspectors
- Amendment of requirements for raw food materials
   More than 240 new materials such as medicinal plants are added to use as food

- Abolishment of priteria for exporting food products
  Liberalization of shelf-life requirements

  The shelf-life period for 20 items [Tofu products (12 items), Noodles (4 items), Packed Lund (3 items), Fried food products] are liberalized.
- Simplify the requirements for manufacturing and/or processing in all food products
- Amendment of specifications for constituents
  - Deregulation of quality specifications, such as moisture content, saponification value, which are less related with safety.
  - value, which are less related with safety. The maximum residue levels for lead in fresh water fish (2.0 mg/kg), chitosan products (2.0 mg/kg), propolis extracted products (5.0 mg/kg) and calcium content products (3.0 mg/kg), mercury in fresh water fish (0.5 mg/kg), cadmium in shellfish (2.0 mg/kg), rice (0.2 mg/kg) and sulphur dioxide in sugared products (30.0 mg/kg) are newly established based on risk assessment results by the Korea Food and Drug Administration.
- Reclassification of food types to harmonize with international norms
- Addition of new test methods
  - New test methods such as HMF, Cholin, are introduced based on the international recognized methods such as Association of Official Analytical Chemists.



FORMAT: POINT 7

7. An international standard, guideline or recommendation does not exist [ ]. If an international standard, guideline or recommendation exists, give the appropriate reference and briefly identify deviations:

Note: Helpful to notify even when an international standard exists, and the measure is based on it.



Recommended Notification Procedures
- FORMAT Point F -

#### **EXAMPLE**

Product Covered: Cyfluthrin

7. An international standard, guideline or recommendation does not exist [ ]. If an international standard, guideline or recommendation exists, give the appropriate reference and briefly identify deviations: The United States has the same tolerances. Internationally, CODEX has recommended a CXL of 0.01 p.p.m. for cattle milk which is lower than the proposed Canadian MRL, therefore there would be no trade irritant with respect to imports.

CODEX has recommended a lower level

G/SPS/N/CAN/65 23 October 1999



FORMAT: POINT 8

- **8.** Relevant documents and language(s) in which these are available:
- Relevant documents:
  - Publication where notice of the proposed regulation appears
  - Proposal and basic document to which proposal refers ...
    - Language? Summaries available?
  - Publication in which proposal will appear when adopted
  - Charge for documents?
    - what amount?



Recommended Notification Procedures
- FORMAT Point F -

FORMAT: POINTS 9-10

- 9. Proposed date of adoption:
- 10. Proposed date of entry into force:
- Proposed date of adoption
- Proposed date of entry into force
  - longer time-frames for compliance on products of interest for developing countries, where appropriate



#### FORMAT: POINT 11

11. Final date for comments:

Agency or authority designated to handle comments: [ ] National notification authority, [ ] National enquiry point, or address, fax number and E-mail address (if available) of other body:

- Annex B, paragraph 5(b)
  - "... at an early stage when amendments can still be introduced and comments taken into account."
  - 60 day recommended
  - after 45 days if no comment
  - more, if possible
- Indicate agency handling comments
- No commend period necessary for trade-facilitating measures



Recommended Notification Procedures
- FORMAT Point F -

#### EXAMPLE - "to be determined"

Product Covered: distilled liquors

Date of adoption and entry into force "to be determined"

9. Proposed date of adoption: To be determined.

10. Proposed date of entry into force: To be determined.

11. Final date for comments: 60 days from the circulation date Agency or authority designated to handle comments: [ ] National notification authority, [ X ] National enquiry point, or address, fax number and E-mail address (if available) of other body:

Final date for comments is 60 days after "circulation"

2. October 1999



## EXAMPLE - specified date

Product Covered: Foods for infants and young children

- Proposed date of adoption: Recommendation to Government in first half 2000
- 10. Proposed date of entry into force: After approval by Government, anticipated by mid-
- **11. Final date for comments:** The domestic closing date for comments is 17 November 1999 however comments from Members will be accepted until 17 December 1999 if notice of intention to comment is received by the domestic closing date.

Agency or authority designated to handle comments: [ ] National notification authority, [ ] National enquiry point, or address, fax number and E-mail address (if available) of other body:

G/SPS/N/NZL/51 22 October 1999 "notice of intention to comment"

New Zealand Australia



#### FORMAT: POINT 12 (last in normal format)

12. Texts available from: [ ] National notification authority, [ ] National enquiry point, or address, fax number and E-mail address (if available) of other body:



Recommended Notification Procedures - FORMAT Point F -

#### EXAMPLE - Texts available from

 $\label{thm:comments:thm:comment} \textbf{Texts available from/and agency or authority designated to handle comments:} \\ [\quad] \textbf{National notification authority, } [\quad X \mid \textbf{National enquiry point or address, fax} \\ [$ number and E-mail address (if available) of other body:

Consejo Nacional de Ciencia y Technología (CONACYT) Departamento de Normalización, Metrología y Certificación de Calidad Colonia Médica

Cotonia Medica Avenida Dr. Emilio Álvarez, pasaje Dr. Guillermo Rodríguez Pacas # 51 San Salvador, El Salvador, C.A. Tel: (503) 221 2600, 226 2999 Fax: (503) 225 6255 email: cit@conacyt.gob.sv

Ministerio de Economía Dirección Política Comercial

Alameda Juan Pablo II y Calle Guadalupe Plan Maestro San Salvador, El Salvador, C.A. Tel: (503) 221 3583 Fax: (503) 221 4771 policom@sal.bgm

G/SPS/N/SLV/2820 October 1999



 $\begin{tabular}{ll} Recommended Notification Procedures \\ - Point \ G \ - \end{tabular}$ 

## **Emergency Notifications**

- Relevant texts of Agreement
  - Annex B, Paragraph 6
    - "... wherever urgent problems of health protection threaten to arise for a Member, that Member may omit such of the steps enumerated in paragraph 5 of this Annex as it finds necessary, provided that..."



Recommended Notification Procedures
- Point G -

## Emergency Notifications, cont'd

- Article B, Paragraph 6 cont'd
  - immediately notifies ...
  - provides, upon request, copies of the regulation ...
  - ... allows .... comments ...
- Separate Notification Format
  - Differences:
    - "Nature of urgent problem" (Point 7)
    - "Date of entry into force/period of application" (Point 10)



 $Recommended\ Notification\ Procedures$  -  $Point\ G$  -

## Emergency Notifications, cont'd

WORLD TRADE

G/SPS/N/COUNTRY

date of distribution

**ORGANIZATION** 

(99-000)

Committee on Sanitary and Phytosanitary Measures

#### NOTIFICATION OF EMERGENCY MEASURES

1. Member to Agreement notifying:

If applicable, name of local government involved:



Recommended Notification Procedures
- Point G -

## Emergency Notifications, cont'd

7. Nature of the urgent problem(s):

What is the reason for resorting to emergency action?

10. Date of entry into force/period of application (as applicable):

When did it enter into force and for how long?



## Emergency... - EXAMPLE

Crustaceans



.... disease White Spot Syndrome Virus (WSSV) and Yellow Head Virus (YHV), which could endanger wild and cultivated populations ....



- ... major risk of introducing different strains of these pathogens,
- ... high risk of spreading the causal agents .....
- .... could cause losses to aquaculture or natural crustacean populations, thus representing a potential environmental danger

**Date of entry into force/period of application (as applicable):** The day following its publication in the Official Journal (25 September 1999), valid for six months from publication.



Annex B Paragraph 3

## The Enquiry Point

- "is responsible for the provision of answers to all reasonable questions" regarding:
  - adopted or proposed SPS regulations,
  - control, inspection procedures, quarantine treatment, approval procedures,
  - risk assessment procedures,
  - membership / participation in international and regional organizations, bilateral and multilateral agreements and arrangements

LIST: G/SPS/ENQ/9 (3 Nov 1999)



# TRANSPARENCY Summing up

- SPS Agreement:
  - » Article 7 and Annex B
- National Notification Authority
  - » Notification Procedures (G/SPS/12 Annex)
- Enquiry Points
- SPS WTO Secretariat
  - » Circulation of notifications
- SPS Committee meetings
  - » Forum for discussion



## Notifications and the SPS Committee

- Agenda item:
  - "Consideration of specific notifications received"
    - seek clarification
    - express concern
    - comments
    - others with similar concerns

