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Working Party on the Accession of the Lao PDR

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#### ACCESSION OF THE LAO PDR

<u>Checklist of Illustrative Sanitary and Phytosanitary (SPS) and</u> <u>Technical Barriers to Trade (TBT) Issues for Consideration in Accessions</u>

#### Revision

The following submission, dated 4 June 2012, is being circulated at the request of the Government of the Lao People's Democratic Republic (Lao PDR).

## Checklist of Illustrative SPS Issues for Consideration in Accession

	Commitments		WTO Reference	Domestic Provisions
1.	Standstill: the introduction of new standards, animal health regulations and food safety regulations shall conform to SPS Agreement principles.	1.	Generally agreed principle in WTO accession negotiations.	All new related regulations will be in accordance with SPS Agreement.
2.	Establishment and operation of a single Contact Point for Information ("enquiry point").	2.	Article 7 and Annex B.3	2. Address of SPS Enquiry Point: Department of Planning, Ministry of Agriculture and Forestry PO Box 811, Vientiane Capital, Lao PDR Tel: 85621-415363 Fax: 85621-412343 Email: enquiries@laossps.gov.la (To be operational upon accession)  Article 5, paragraph 1, Prime Minister Decree on Notification and Enquiry of Trade Related Information No. 363/PM, dated 19 August 2010 (thereafter referred to as "Decree No. 363").  Decision on SPS Enquiry Point, No. 1502/MAF, dated 23 June 2011
3.	Transparency: notification and access to documentation:	3.	Articles 7 and Annex B, Also G/SPS/7	,
	(a) identification of authority responsible for making notifications to the WTO and ensuring transparency obligations are met on an ongoing basis;		(a) Annex B.5(b) and Annex B.10	(a) Address of SPS and TBT Notification Unit: Foreign Trade Policy Department, Ministry of Industry and Commerce P.O. Box 4107, Phonexay Road, Vientiane Capital, Lao PDR Tel: 85621-450065 Fax: 85621-450066 Website: www.laoftpd.com  Decision on SPS and TBT Notification Unit No 0471/MOIC, dated 9 March 2011
	(b) establish guidance or law requiring publication of proposed measures at an early stage for comment;		(b) Annex B.5(a)	(b) Article 3 of Decree 363: At least 60 days provided for public and comments of WTO Members.  Decision on SPS and TBT Notification Unit No 0471/MOIC, dated 9 March 2011
	(c) provision in law or administrative procedure to provide copies of proposed measures to WTO Members; and		(c) Annex B.5(c)	(c) See (b) above. Decision on SPS and TBT Notification Unit, No. 0471/MOIC, dated 9 March 2011.  Decision on SPS Enquiry Point, No. 1502/MAF, dated 23 June 2011. See revised SPS Action Plan.

Commitments	WTO Reference	Domestic Provisions
(d) require in law or administrative procedure, a reasonable period of time for comment from Members and the public, and establishment of a process to take comments into account without discrimination.	(d) Annex B.5(d)	(d) See (b) and (c) above.  Decision on SPS and TBT Notification Unit, No. 0471/MOIC, dated 9 March 2011.  Article 3 of Decree 363: At least 60 days provided for public and comments of WTO Members.
4. Necessity: measures are applied only to the extent necessary to protect human, animal or plant health.	4. Article 2.2	4. Lao PDR has developed SPS regulations that are applied only to the extent necessary to protect human, animal or plant health.  Article 5 of Ministerial Regulation on the Basic Principles in the Application of Sanitary and Technical Measures for Food Safety Management No. 518/MoH, dated 18 March 2009 (thereafter referred to as "Regulation No. 518").  Article 4 of Regulation on Principles in the Application of SPS Measures in Plant and Animal Administration, No. 0039/MAF, dated 11 January 2012.

	Commitments		WTO Reference	Domestic Provisions
5.	Regulations Based on Science: regulations governing animal and plant health and food safety shall be based on scientific evidence.	5.	Articles 2.2, 3.3 and 5.2	5. Lao PDR has developed SPS Regulations based on scientific evidence.  Article 5 of the Ministerial Regulation on the Basic Principles in the Application of Sanitary and Technical Measures for Food Safety Management No. 518/MoH, dated 18 March 2009.  Article 5 of Regulation on Principles in the Application of SPS Measures in Plant and Animal Administration, No. 0039/MAF, dated 11 January 2012.  Lao PDR faces difficulties in the implementation stage due to limitations on technical facilities, human resources and information with respect to scientific evidence provided by international organizations or other countries. Therefore, technical assistance is required for training and education of staff, investment in equipment and working facilities, as well as cooperation with international organizations and WTO Members in order to fully implement this obligation.
6.	Harmonization: to the extent possible, Members shall follow international standards, guidelines, and recommendations in establishing SPS measures.	6.	Articles 3.1, 3.3 and 3.4	6. Lao PDR is a member of Codex, OIE and IPPC (G/SPS/49/Rev.9) and is using international standards, guidelines and recommendations as the basis for establishing SPS Measures.  Article 13 of the Food Law No. 04/NA, 15 May 2004, and Article 6 of Regulation No. 518.  Article 6 of Regulation on Principles in the Application of SPS Measures in Plant and Animal Administration, No. 0039/MAF, dated 11 January 2012.

	Commitments		WTO Reference	Domestic Provisions
:	Equivalence: members shall recognize different measures that achieve the same level of protection.	7.	Article 4	7. Lao PDR has been adopted national legislation to comply with Equivalence principles.  Article 7 of Regulation on Principles in the Application of SPS Measures in Plant and Animal Administration, No. 0039/MAF, dated 11 January 2012.  Decision on Food Inspection No. 297 /MOH, dated 24 February
	Risk Assessment: developing scientific evidence and conducting risk assessments to ensure that measures are based on science and applied only to the extent necessary to protect health.	8.	Article 5.1, 5.2 and 5.3	8. Article 11 of Ministerial Regulation on the Basic Principles in the Application of Sanitary and Technical Measures for Food Safety Management No. 518/MoH, dated 18 March 2009.  Article 6, paragraph 2 of Regulation on Principles in the Application of SPS Measures in Plant and Animal Administration, No. 0039/MAF, dated 11 January 2012.  Decision on Food Inspection No. 297 /MOH, dated 24 February 2012.  Technical assistance is required on training staff and set up relevant risk assessment systems for relevant competent authorities. See updated SPS Action Plan
	Regional conditions: measures take into account the regional characteristics both of the areas from which products originate and the areas to which products are destined.	9.	Article 6 and Annexes A.6 and A.7.	9. As Lao PDR is a member of OIE and IPPC, Lao PDR does take into account regional conditions for the purpose of applying SPS Measures.  Article 8 of Regulation on Principles in the Application of SPS Measures in Plant and Animal Administration, No. 0039/MAF, dated 11 January 2012, Decree on Implementation of the Law on Plant Protection No. 229/GoL, dated 31 May 2012, and Decree on Animal Disease Control and Prevention No. 228/GoL, dated 31 May 2012.

	Commitments		WTO Reference	Domestic Provisions
10.	Non-discrimination: Measures do not arbitrarily or unjustifiably discriminate between different Members or between domestic and foreign suppliers.	10.	Article 2.3, and Annex C.1 (a) and (d)	10. Lao PDR has introduced several regulations to follow this provision, such as: Decree No. 363, Regulation No. 518, and Article 8 of Regulation on Principles in the Application of SPS Measures in Plant and Animal Administration, No. 0039/MAF, dated 11 January 2012.
11.	Control, inspection and approval procedures: ensure that procedures, including systems for approval of the use of additives or for establishing tolerances for contaminants in foods, beverages or feedstuffs comply with the Agreement.	11.	Article 8 and Annex C	11. Regulation No. 518 and Article 10 of Regulation on Principles in the Application of SPS Measures in Plant and Animal Administration, No. 0039/MAF, dated 11 January 2012. See revised SPS Action Plan.

## Checklist of Illustrative TBT Issues for Consideration in Accession

	Commitments		WTO Reference	Domestic Provisions
1.	Standstill: the introduction of new standards, technical regulations and conformity assessment procedures should be fully compatible with the TBT Agreement.	1.	Generally agreed principle in WTO accession negotiations.	1. Technical regulations and conformity assessment procedures has been regulated to base on international standards, thus compatible with the TBT Agreement. Article 7 of Standardization Law (which was upgraded from Decree on Management of Standards and Quality of Products and Goods No. 85/PM dated 2 November 1995).  Prime Minister Decree to implement Standardization Law is being developed to clarify and strengthen compliance with the TBT Agreement. See revised TBT Action Plan. (WT/ACC/LAO/14/Rev.6).
2.	Submission of Statement on Implementation.	2.	Article 15.2 and TBT Committee Decision (G/TBT/1).	2. Submission of Statement on Implementation will be made by the SPS and TBT Notification Unit within 60 days of WTO accession.
3.	Establishment and operation of a single Contact Point for Information ("enquiry point").	3.	Article 10	3. Address of TBT Enquiry Point: Department of Standardization and Metrology, Ministry of Science and Technology (MOST) PO Box 2279, Vientiane Capital, Lao PDR. Tel/Fax: 856 21-243405. Email: enquiries@laostbt.gov.la (To be operational upon accession)  Article 5, paragraph 2, Prime Minister's Decree on Notification and Enquiry of Trade Related Information No. 363/PM, dated 19 August 2010 (thereafter referred to as "Decree No. 363")  Decision on TBT Enquiry Point, No. 1199/PMO-NAST, dated 22 June 2011
4.	Identification of authority responsible for notifications, publications and other internal procedures to ensure transparency obligations are met on an ongoing basis:  (a) identification of publication where	4.	Articles 2, 3, 5, 7, 10, 15.2, Annex 3 and G/TBT/1.  (a) Articles 2.9.1, 3.1, 5.6.1, 7.1, 10.1.5	4. See 3. above  Decision on SPS and TBT Notification Unit, No 0471/MOIC, dated 9 March 2011, website: www.laoftpd.com  (a) Decree on implementing Standardization Law. See revised TBT
	notices of proposed technical regulations and conformity assessment procedures will appear;		5.5.1, 7.1, 10.115	Action Plan for timeline of adoption.

		Commitments	W	TO Reference	Domestic Provisions
	(b)	identification of	(b)	Article 2.9.2,	(b) Address of SPS and TBT
		authority responsible for		2.10.1, 3.2, 3.3,	Notification Unit:
		making notifications to		5.6.2, 5.7.1, 7.2,	Foreign Trade Policy Department,
		the WTO;		7.3, 10.7, 10.10	Ministry of Industry and Commerce
					Tel: 85621-450065
					Fax: 85621-450066
					Website: www.laoftpd.com
	(c)	guidance/law to ensure	(c)	Articles 2.9.4,	(c) Articles 27, 28 and 29 of
		regulatory authorities		2.10.3, 3.15 3.3,	Standardization Law No. 13/NA dated
		afford		5.6.4, 5.7.3, 7.1, 7.3	26 December 2007, Article 3 of Decree
		non-discriminatory			No. 363, and Decree on implementing
		consideration of			Standardization Law.
		comments in the			
		preparation of a final			
	(d)	regulation; guidance/law to ensure	(d)	Articles 2.11, 2.12,	(d) Article 3 of Decree No. 363 and
	(u)	regulatory authorities	(u)	3.1, 5.8, 5.9, 7.1	Decree on implementing
		allow a reasonable		5.1, 5.0, 5.7, 7.1	Standardization Law.
		period of time between			~ mindit didutori dutti
		the final publication of a			
		technical regulation and			
		conformity assessment			
		procedure and its entry			
		into force so that			
		suppliers can adapt;			
	(e)	publication and	(e)	Article 4, Annex 3	(e) Article 3 of Decree 363, Decision
		notification of work		(J, K, L, N, 0);	on SPS and TBT Notification Unit,
		programme for standards		Article 8.1	No. 0471/MOIC dated 9 March 2011,
		and non-governmental			and Decree on implementing
		conformity assessment			Standardization Law
		procedures, including publication of notices of			
		draft standards and an			
		opportunity for public			
		comment.			
5.	Dev	elopment and Application	5. Arti	cles 2, 3, 5, 6, 7	Standardization Law addresses
.		echnical Regulations and		2, 2, 2, 3, 7	these requirements.
		formity Assessment			1
		cedures: existence of			
	lega	l and/or administrative			
		erpinnings (or "reasonable			
		sures" as appropriate) to			
		ire ongoing compliance			
		provisions of the			
		ement concerning, in			
	-	icular:	(-)	A	(a) Antiala ( 2 of Stondard' - 1)
	(a)	non-discrimination with	(a)	Articles 2.1, 3.1,	(a) Article 6.3 of Standardization
		respect to the treatment		5.1, 5.2, 7.1	Law, Article 3 of Decree No. 363, and
		of products;			Decree on implementing Standardization Law.
	(b)	the prohibition of	(b)	Articles 2.2, 3.1,	(b) Article 6.3 of Standardization
	(0)	unnecessary obstacles to	(0)	5.1, 5.2, 7.1	Law, Article 3 of Decree No. 363, and
		international trade and		5.1, 5.2, 7.1	Decree on implementing
		the consideration of less			Standardization Law.
		trade-restrictive			Z
		alternatives to fulfilling			
		legitimate objectives;			
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	Commitments	WTO Reference	Domestic Provisions
(c)	the ongoing review of technical regulations to ensure they are	(c) Article 2.3, 3.1, 7.1	(c) Technical regulations are already subject to regular review.
	appropriate to achieve the desired legitimate objective;		Decree on implementing Standardization Law.
(d)	the consideration of appropriate international standards, guides and recommendations as a basis for technical regulations and conformity assessment procedures;	(d) Article 2.4, 3.1, 5.4, 7.1	<ul><li>(d) Lao PDR is a member of ISO and IEC, and Article 7.2 of Standardization Law.</li><li>Decree on implementing Standardization Law.</li></ul>
(e)	the consideration of equivalent technical regulations of other Members;	(e) Article 2.7, 3.1, 7.1	(e) Lao PDR has joined MRA under ASEAN for Electrical and Electronic Equipment which recognizes test reports and equipment certification from ASEAN.  http://www.aseansec.org/6677.htm  Decree on implementing Standardization Law.  Decision on Food Inspection No. 297 /MOH, dated 24 February 2012.  Technical assistance requested for raising awareness and enhancing
			information exchange with WTO Members.
(f)	the acceptance of the results of conformity assessment procedures conducted by bodies in an exporting Member country;	(g) Article 5 2, 7.1	(f) Article 9 of Ministerial Regulation on Quality Inspection of Goods, No. 1226/PMO-NAST, dated 17 July 2009.  Ministry of Science and Technology plans to establish Lao National Accreditation Bureau (LNAB), in accordance with international standard ISO/IEC 17011, which has been laid out in draft implementing Decree of Standardization Law and Lao PDR will accept conformity assessment procedures of exporting Member countries that participate in the MRA of International Laboratory Accreditation Cooperation (ILAC) and International Accreditation Forum (IAF).
(g)	non-discriminatory and cost-based fee structure.	(g) Article 5.2, 7.1, 10.4	(g) Article 14 of Ministerial Regulation on Quality Inspection of Goods, No. 1226/PMO-NAST, dated 17 July 2009, Article 3 of Decree No. 363, and Decree on implementing Standardization Law.

WTO Reference	Domestic Provisions
6. Article 4 and Annex 3,	6. Standardization Law
Article 8	Standardization No. 13/NA, dated
	26 December 2007 and Decree on
	Implementation of the Law on
	Standardization.
( ) 1 2(D)	
	(a) Article 6.3 of Standardization
Article 8.1	Law, Decree on implementing
	Standardization Law, and Article 3 of
(1) A 2(T)	Decree No. 363.
	(b) Article 6.3 of Standardization Law
Article 8.1	and Decree on implementing
( ) A 2(F)	Standardization Law.
	(c) Article 7.2 of Standardization
Article 8.1	Law.
	Ministry of Science and Technology
	will adopt WTO/TBT Code of Good
	Practice for the Preparation, Adoption
	and Application of Standards. This has
	already been included in Decree to
	implement Standardization Law.
(d) Anney 3(M)	(d) Article 6.3 of Standardization Law
	No. 13/NA dated 26 December 2007,
\$ 7 °	Article 14 of Ministerial Regulation on
71110103 0.1, 10.4	Quality Inspection of Goods,
	No. 1226/PMO-NAST, dated
	17 July 2009, Article 3 of Decree
	No. 363 and Decree on implementing
	Standardization Law.