# WORLD TRADE

# **ORGANIZATION**

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Working Party on the Accession of Vanuatu

#### **ACCESSION OF VANUATU**

Draft Accession Package

Proposal by the Delegation of Vanuatu

The following communication has been submitted by Government of the Republic of Vanuatu with the request that it be distributed to members of the Working Party.

The Delegation of Vanuatu has pleasure in attaching a complete accession package consisting of proposals for the report of the Working Party, a draft Decision and Protocol, Goods Schedule and Services Schedule.

An earlier draft of this package was circulated to members of the Working Party on the Accession of Vanuatu in September 1999 and considered at an informal meeting of the Working Party on 18 October 1999 attended by a delegation from Vanuatu headed by the Deputy Prime Minister and Minister of Trade, Industry and Business, the Honourable T.R. Willy Jimmy. At that meeting the Deputy Prime Minister stressed that his Government's offers were very close to the maximum that was possible for them to deliver for financial, technical and political reasons. Financially, their funds were very limited and they had exhausted their budget for this exercise. Technically, their capacity would be fully extended by the implementation of the existing offers. Politically, they could only present commitments to their Parliament that reflected the principles of WTO, in particular the principle of special and differential treatment for least-developed countries that had been the subject of so many solemn declarations of intent in this forum. In his closing statement to the informal Working Party meeting, the Deputy Prime Minister stressed that the procedure for concluding the accession of Vanuatu should be adapted to its needs as a least-developed country and take into account the fact that it did not have the resources for more travel, nor for lengthy negotiations.

After that informal meeting, bilateral meetings were held on 18 to 21 October 1999 with all the delegations requesting such meetings, - Australia, Canada, European Union, Japan, New Zealand and United States of America.

The Government of Vanuatu has once again given careful consideration to the requests made to it, in the light of its trade, development and financial situation and its status as a least-developed country. Vanuatu has responded to all the questions, comments and requests made to it and has made significant improvements in its proposed accession package. The present document incorporates all these improvements.

The proposals in this package are unparalleled for a least-developed country in WTO:

The draft Working Party report contains commitments to conform to all WTO provisions by the date of accession, subject only to two very limited exceptions relating to the

implementation of its legislation on Customs Valuation and Trade-Related Intellectual Property Rights. Vanuatu has already drawn up laws or draft laws setting the standards necessary for conformity with these two Agreements and offers to ensure that all this legislation is passed by the date of its accession. Vanuatu has presented an Action Plan setting out the steps that will be taken during a transitional period of two years to ensure full implementation of these two Agreements.

- The Tariff Schedule offers to bind Vanuatu's entire tariff. It offers a significant number of zero for zero commitments. It offers to bind all "other duties and charges" at zero.
- The Schedule of Agricultural Support Commitments offers to bind domestic support at de minimis levels and export subsidies at zero.
- The draft Schedule of Specific Commitments on Services contains clear and unambiguous horizontal commitments and substantial commitments in sixteen sectors.

The Government of Vanuatu requests that this revised package now be accepted by the Working Party and that the report of the Working Party be drawn up and issued so that a decision on the terms of its accession is taken by the Seattle Ministerial Conference.

#### DRAFT REPORT OF THE WORKING PARTY ON THE ACCESSION OF VANUATU TO THE WORLD TRADE ORGANIZATION

#### INTRODUCTION

1. The Government of the Republic of Vanuatu applied for accession to the World Trade Organization in June 1995. At its meeting on 11 July 1995, the General Council established a Working Party to examine the application of the Government of Vanuatu to accede to the World Trade Organization under Article XII of the Marrakesh Agreement establishing the WTO. The terms of reference and the membership of the Working Party are reproduced in document WT/ACC/VUT/3/Rev.5.

2. The Working Party met on 3 July 1996 and ... under the Chairmanship of H.E. Mrs. S.B.A. Syahruddin (Indonesia).

#### DOCUMENTATION PROVIDED

3. The Working Party had before it, to serve as a basis for its discussions, a Memorandum on the Foreign Trade Régime of Vanuatu, the questions submitted by Members on the foreign trade régime of Vanuatu, together with the replies thereto, and other information provided by the authorities of Vanuatu (WT/ACC/VUT/2, WT/ACC/VUT/4, WT/ACC/VUT/6, WT/ACC/VUT/7, ......), including the legislative texts and other documentation listed in Annex I.

#### INTRODUCTORY STATEMENTS

4. The representative of Vanuatu recalled that his country was a small least-developed country composed of a large number of islands located in the centre of the Pacific Ocean. It had a total population of about 180,000 people living on 68 of these islands. With a per capita income of some \$1000, Vanuatu could only support very low living standards. Incomes in the capital, Port Vila, and its other main town, Luganville were above average, especially in the expatriate community. Outside the urban centres, about 80 per cent of the population depended on the subsistence sector for their livelihood.

5. The economy of Vanuatu was very fragile and the Commonwealth Secretariat had placed the country at the top of its vulnerability index. It was exposed to frequent external and domestic shocks, including natural disasters such as cyclones. It was distant from its main markets. It exported a narrow range of goods: of these copra was the most important (44 per cent of export earnings in 1998), followed by kava (23 per cent), sawn timber (13 per cent), beef (8 per cent), cocoa (4 per cent) and seashells

(2 per cent). Because the manufacturing sector was extremely small and Vanuatu imported most of its needs, export earnings covered only one third of the bill for imports. Its main export markets were, in 1998: the European Union (34 per cent), Bangladesh (18 per cent), Japan (11 per cent), New Caledonia (3 per cent) and Australia (3 per cent) and its main suppliers: Australia (43 per cent), New Zealand (11 per cent), New Caledonia (7 per cent), Japan (6 per cent), France (6 per cent), Fiji (5 per cent) and Singapore (3 per cent). On the other hand, the services account was positive, thanks mainly to receipts from tourism and transportation.

6. Vanuatu had been watching the rapidly evolving global economic scene with much interest. The world economy was becoming increasingly globalized and competition in trade and capital was increasing in intensity. The Government wanted Vanuatu to be part of the global trading and financial system in order to share in the growth expected in the wake of the newly established world multilateral trading system. However, he stressed that with the broad potential advantages offered by WTO membership, Vanuatu had a keen interest in integrating its economy into the multilateral trading system. He was conscious that integration into the multilateral trading system would require much work to restructure the economy and the domestic policy framework to achieve policies and legislative structures consistent with the obligations of the WTO. However, a rule-based system had particular attractions to small countries such as Vanuatu, as it promised fair and equitable treatment for all Governments, big and small, strong and weak. Accordingly, Vanuatu expected to accede on terms appropriate to its status as a least-developed country and in particular to be accorded the special and differential rights accorded to these countries in WTO Agreements.

7. In their opening remarks, members of the Working Party welcomed the request from Vanuatu to accede to the WTO. Experience had shown that the accession process, while sometimes complex, often served to guide the establishment of trade policies within well-tested paths that supported economic development and growth. Members were ready to provide experience and support to Vanuatu throughout the accession, and work constructively with Vanuatu in establishing appropriate terms of accession in a timely manner. Some members pointed to Vanuatu's status as a least-developed country, and would take this into account in determining the commitments and concessions that they would be seeking from Vanuatu.

8. The Working Party reviewed the economic policies and foreign trade regime of Vanuatu and the possible terms of a draft Protocol of Accession to the WTO. The views expressed by members of the Working Party on the various aspects of Vanuatu's foreign trade regime, and on the terms and conditions of Vanuatu's accession to the WTO are summarized below in paragraphs 9-138.

#### ECONOMIC POLICIES

#### Monetary and Fiscal Policy

9. The representative of Vanuatu said that Vanuatu had a conservative approach to fiscal policy, with a somewhat narrow tax base. Commitments under the World Trade Organization would have a direct impact on the yield of indirect taxes. The structure of the tax system was being reformed to ensure the revenue needs of the Government, while promoting economic efficiency, domestic savings, risk taking and investment activities.

10. Vanuatu levied no personal or corporate income taxes, no estate or gift duties, and no capital gains taxes on residents or non-residents. Taxes applied by Vanuatu included rent tax; contributions to the National Provident Fund; land taxes; municipal taxes; stamp duties; fees, taxes and stamp duties on the registration of motor vehicles and issuance of driver's licence; taxes relating to the extraction of minerals; tax on logging licence; tax on licence for commercial fishing in Vanuatu's Economic Zone; business licence fees; hotel and licensed premises tax; taxes on insurance; gambling taxes; building construction permit fees; navigation and port charges; work permit fees; residence permit fees; aviation charges; and departure tax.

#### Foreign Exchange and Payments

11. The representative of Vanuatu said that Vanuatu had no foreign exchange controls. All inward and outward movements of capital were unrestricted. There were no restrictions on payments for invisibles, and exchange proceeds need not be surrendered. No prescription requirements applied for payment of currency. The Vanuatu authorities made no distinction between accounts of residents or non-residents; all accounts could be debited or credited freely. Vanuatu had become a member of the IMF in 1981, and had formally accepted the obligations of Article VIII, Sections 2, 3 and 4 of the Articles of Agreement of the IMF as from 1 December 1982.

12. The external value of the currency of Vanuatu - the vatu - was determined on the basis of a (trade and tourism) transactions-weighted basket of currencies of Vanuatu's major trading partners. The Reserve Bank of Vanuatu traded foreign exchange daily with commercial banks, the Government and the Vanuatu Commodities Marketing Board (VCMB). No subsidies or taxes were levied on purchases or sales of foreign exchange.

#### Investment Regime

13. The Foreign Investment Act No. 15 of 1998 encouraged investment in Vanuatu. However, the Act prohibited investment in activities such as manufacture of nuclear weapons, chemical weapons, arms, and dumping or storage of nuclear waste and toxic chemicals. It also excluded foreign nationals from investing in small-scale businesses that could be carried out by Vanuatu nationals.

14. The Foreign Investment (Amendment ) Act No.1 of 1999 further liberalised and rationalised foreign investment in Vanuatu. The negative list of businesses reserved for Ni-Vanuatu was now much shorter (see Annex 2). For instance, investments in hotels and motels that used to be restricted to nationals had now been opened up to foreign investment if the investment exceeded approximately US\$40,000 (5 million Vatu(VT)) in the rural sector and US\$80,000 (VT10 million) in the urban sector.

15. The new Act eliminated the discretion of the Minister of Finance in most investment activities outside the financial sector. The Minister must now provide a justification for refusals to grant a business licence, and his decision could be subject to judicial review. The new Act also addressed important issues such as labour laws, immigration, business legislation including land laws. It streamlined investment procedures with regard to administrative duties, approvals, land disputes and industrial disputes.

16. The issuance of work permits was regulated by the Labour (Work Permits) Act. This included a reserved list of professions, now modified by the Foreign Investment (Amendment) Act and comprising able seaman/ordinary seaman; bricklayer; bus driver; clerical supervisor; dock worker; driver; hotel receptionist; housemaid; lorry and van driver; mason; painter; portable sawmiller; receptionist; street vendor; typist and waitress/waiter.

17. The issuance of residence permits to foreigners was linked to investment in Vanuatu. An investment of approximately US\$40,000 (VT5 million) in cash or other assets in Vanuatu entitled a foreigner to a one-year residence permit. A higher initial investment, and an undertaking to maintain the investment at this level, ensured the individual of a longer residence permit. Maximum-length residence permits (15 years) were issued to foreigners having invested more than about US\$800,000 (VT 100 million) in Vanuatu. The initial fee for one year and subsequent annual renewal amounted to about US\$160 (VT 20,000).

18. All land belonged to the indigenous population of Vanuatu. Customary ownership was complicated, resulting in frequent disputes concerning ownership and boundaries. These disputes were settled by resort to customary law. Foreigners had the right to lease land. Their rights were governed by the Land Lease Act Cap 163. Once registered, a lease was governed by the laws of Vanuatu. The

Foreign Investment (Amendment) Act provided that disputes related to leases were first considered by the Foreign Investment Board and then, if necessary, by the courts. A Subsidiary Land Rent Payment of 2 to 4 per cent of gross annual turnover, paid to the custom landowners, applied to tourism leases.

#### State Ownership and Privatization

19. The representative of Vanuatu said that the Government owned outright or had part interest in 19 companies (listed in document WT/ACC/VUT/6, pp. 30-31). His Government had embarked on a policy to privatize and corporatize four principal entities engaged in the supply of water, electricity, stevedoring, and television and broadcasting. It had no immediate plans to remove monopolies in the provision of water, electricity and telecommunications.

20. In line with Government policy to strengthen the private sector, it had taken action to establish the Vanuatu Chamber of Commerce and Industry to act as a catalyst for private sector issues and reform.

#### **Competition and Pricing Policies**

21. The representative of Vanuatu was asked whether basic utilities, such as electricity and telephone, which enjoyed monopolies could increase prices whenever they liked. The representative of Vanuatu said that the balance between efficient management of resources and costs to the consumer was delicate, and had not been examined carefully by the Government so far. It recognized that reductions in costs could only occur with effective competition in the market. However, this was frequently difficult to achieve in a country small in size and population. He confirmed that Vanuatu did not maintain any system of price controls nor did Vanuatu have legislation to effect it.

22. The representative of Vanuatu stated that if price controls were introduced in the future, Vanuatu would apply such measures in a WTO-consistent fashion, and take into account the interests of exporting WTO Members as provided for in Article III:9 of the GATT 1994. Vanuatu would also publish the list of any goods and services subject to price controls in its Official Gazette. The Working Party took note of this <u>commitment</u>.

#### FRAMEWORK FOR MAKING AND ENFORCING POLICIES

#### Powers of Executive, Legislative and Judiciary, Administration of Policies on WTO-Related Issues

23. The Republic of Vanuatu was a parliamentary democracy which obtained independence in 1980. The national political structure, as provided in the Constitution, consisted of a legislative, an executive and a judiciary branch. The legislature consists of a single chamber with 52 Members. The electoral system provides for proportional representation. The Executive consists of the Prime Minister

and the council of Ministers and the Judiciary of a Chief Justice and three Judges. The Government is advised on custom and tradition by the National Council of Chiefs. The main Ministries responsible for the implementation of policies affecting trade are: the Ministry of Trade, Industry and Investment; the Ministry of Finance and Economic Management; and the Ministry of Agriculture, Forestry and Fisheries.

24. The representative of Vanuatu said that existing Vanuatu Law contained a standard common law right of judicial review. The judicial system in Vanuatu required only the existence of just cause for review, and the judiciary would entertain reviews of administrative as well as ministerial decisions made in all such cases. The new Customs Act, which would soon be gazetted, provided the right of appeal against decisions of Customs, first to the relevant Minister and the to the courts.

25. The representative of Vanuatu stated that Vanuatu would provide the right of appeal to an independent body for foreign and domestic importers and exporters of official measures affecting trade. The Working Party took note of this <u>commitment</u>.

26. The representative of Vanuatu said the Government had decided to establish six regional provinces in late 1994 with a view to accelerate and improve administration and other important processes in the provinces. In consistency with Vanuatu's laws, each respective province had autonomous power to enact by-laws and other administrative matters pertaining to taxes and other business and commercial undertakings. He noted that under the Decentralization Act No. 1 of 1994, any potential tax, fee or levy raised by provincial governments required the approval of the Government through the Ministry of Home Affairs, which would evaluate its consistency with WTO provisions prior to allowing its implementation.

27. The representative of Vanuatu stated that, from the date of accession, the Central Government would eliminate or nullify measures taken by sub-central authorities in Vanuatu that were in conflict with the WTO Agreement when those measures were brought to its attention or in the context of the review of provincial government legislation by the Ministry of Home Affairs. The Working Party took note of this <u>commitment</u>.

# POLICIES AFFECTING TRADE IN GOODS

Reference to Annexed Schedule to GATT 1994 Containing Import Concessions, Agricultural Commitments

28. The Vanuatu customs tariff is available in electronic format in the Secretariat.

29. A number of members entered into market access negotiations with Vanuatu on the basis of offers and requests. The commitments agreed between Vanuatu and the members of the Working Party are annexed to the Protocol of Accession of Vanuatu which is reproduced in the Appendix to this report.

#### A. IMPORT REGULATION

#### **Trading Rights**

30. The representative of Vanuatu said the Business Licence Act had recently been amended. In the past, any natural or legal person had required a licence to import for direct retail or wholesale trade: one-year licences were granted by the Minister of Finance upon application and against payment of an annual fee of about US\$400 (VT 50,000) plus 2.5 per cent of the value of the transactions. At present, a licence to engage in direct retail or wholesale trade was issued on payment of a one-time fee of about US\$80 (VT 10,000). No distinction was now made between the right to trade in domestic or imported products and the licence gave the right to import goods originating in any country. The business licensing system was maintained for revenue purposes. Licences were normally issued within four weeks from the date of application. Licences would not be granted to non-Vanuatu citizens who had not complied with residence permit requirements. The Minister of Trade could limit the type or quantity of goods to be imported by the licence holder, but these provisions had never been used.

31. In reply to questions, Vanuatu said that it does allow foreign and domestic persons to import and export and that it had no registration or other requirements to engage in importing and exporting other than those described in the previous paragraph.

32. The representative of Vanuatu confirmed that from the date of accession, Vanuatu would ensure that its laws and regulations relating to the right to trade in goods and all fees, charges and taxes levied on such rights would be in full conformity with its WTO obligations, including Articles VIII:1(a), XI:1and III:2 and 4 of the GATT 1994 and that it would implement such laws and regulations in full conformity with these obligations. The Working Party took note of this <u>commitment</u>.

#### Ordinary Customs Duties

33. The representative of Vanuatu said that, like many other least developed countries, his Government was obliged to rely on the customs tariff for a large part of its revenue and that this would continue to be the case in the foreseeable future despite all the Government's efforts to adopt a more modern tax structure. While the tariffs also provided an incentive to local production, in practice only an extremely limited number of goods were actually produced in Vanuatu. This made it clear that, with very few exceptions, the tariff had very little protective effect and did not act as a barrier to imports.

34. Requests for the examination of proposals for tariff protection were assessed by the Department of Industry. For the manufacturing industry, practice would be to grant protection for a minimum of three years, to be reviewed annually thereafter.

35. The representative of Vanuatu said that most tariffs were *ad valorem* rates. Specific duty rates were levied on beer, wines, spirits, tobacco products and hydrocarbon oils.

36. The representative of Vanuatu said that Vanuatu had adopted the Harmonised Commodity Description and Coding System (HS) in 1989, and applied it with certain modifications as some subdivisions at the six-digit level had been regrouped into the four-digit HS level. Vanuatu applied the six-digit level classification HS (96) as from 1 July 1998, with seventh and eight-digit levels reflecting national classifications.

Other Duties and Charges Levied on Imports but not on Domestic Production (except Charges for Services Rendered)

37. In answer to questions, the representative of Vanuatu said that the Import Duties Act of 1998 had abolished the 5 per cent service tax levied on imports of most products, as of 1 July 1998. There was no stamp duty for imports.

38. The representative of Vanuatu confirmed that, in the past, the importation of rice, sugar, flour, tobacco products and canned mackerel had been licensed by the Vanuatu Cooperative Federation against payment of 3 or 4 per cent commission on the c.i.f. value, in order to enable the Federation to repay its outstanding debts. These requirements had now been abolished and the Federation had ceased to operate commercially.

39. The representative of Vanuatu therefore confirmed that currently no "other duties and charges" referred to in Article II:1(b) of GATT 1994 were applied to imports.

40. The representative of Vanuatu stated that the application of any "other duties and charges" other than normal customs duties and fees and charges for services rendered would be in accordance with WTO provisions from the date of accession. He further confirmed that Vanuatu has bound "other duties and charges" as defined in Article II:1(b) of GATT 1994 in its Goods Schedule.

# Tariff Rate Quotas, Tariff Exemptions

41. The representative of Vanuatu said that goods imported for agriculture, horticulture, livestock or forestry could be exempted from import duty. By joint decision, the Directors of Customs and Agriculture could also exempt from import duties plant, machinery, materials and equipment (including

purpose-designed vehicles), including spare parts and accessories. Provided the goods were intended exclusively for use in a development project approved by the Director of Agriculture, the exemption could also be extended to fuel oils for static machinery and vehicles engaged primarily in off-road applications.

42. Schedule 3 of the Vanuatu Customs Tariff provided that import duty exemptions or reductions might be granted on goods which could be considered beneficial for the economic development of Vanuatu, including raw materials and equipment for manufacturing, goods destined for new tourism developments, finance or commercial sectors, mineral exploration, fisheries and inter-island shipping. Goods imported for use by diplomatic missions or other approved organizations, for example as donations, aid or disaster relief, were also admissible free of duty or tax by virtue of international conventions or agreements.

43. The representative of Vanuatu confirmed that the tariff exemptions described in this section did not include the tariff surcharge, which applied to all imports, and that upon accession, it would only grant duty exemptions on an MFN basis, in accordance with the provisions of Article I of GATT 1994.

44. A member encouraged strongly the Government of Vanuatu to revise its import tax law to limit, to the greatest extent possible, the use of import tariff exemptions. Rather than using a complex and potentially discriminatory tariff exemption scheme, the Government of Vanuatu should give careful consideration to providing low bound tariff rates to import items which served as inputs for those enterprises for which the Government would seek to encourage operations.

45. The representative of Vanuatu replied that his Government had recently taken steps to lower tariffs on inputs used in the production process substantially but reiterated the importance of tariff revenues for his country. New legislation made the duty exemption policy more transparent and reduced discretion. Decisions were now based on objective criteria for evaluating the contribution that individual exemptions would make to the economic development of the country. These criteria did not discriminate between products originating in different countries. They included; the quality of the product, the size of the investment in productive capacity, participation of Ni Vanuatu, the location of the business, workers employed, training opportunities provided, Decisions could be subject to judicial review. Details of the system were provided to the Working Party.

46. Applicants were required to complete the "Vanuatu Duty Exemption Application Form" to obtain an import duty exemption. The form could be obtained from the Department of Trade and Industry, Customs, Fisheries; Minerals and Tourism Departments. Each respective line department, e.g. tourism or minerals, considered the application which, if supported by the line department, would be

forwarded to the Director of Customs for consideration by the Duty Exemptions Committee, comprising representatives of Finance, Customs and Trade.

47. The representative of Vanuatu stated that upon accession to the WTO, any tariff exemptions would only be implemented in conformity with the relevant WTO provisions including Article I of the GATT 1994 and the TRIMs Agreement. The Working Party took note of this <u>commitment</u>.

#### Fees and Charges for Services Rendered

48. As a result of recent modifications, the only charge collected to cover the cost of the services rendered was of about US\$4 (VT500) per customs declaration.

49. The representative of Vanuatu added that port and marine services were provided by the Ifira Wharf and Stevedoring Limited and the Northern Islands Stevedoring Limited on a purely commercial basis. These companies were not controlled by the Government. Details of the port handling charges were supplied to the Working Party.

50. The representative of Vanuatu stated that all fees and charges for services related to imports and exports would be operated in conformity with the provisions of the WTO Agreement, in particular Articles VIII and X of GATT 1994. The representative of Vanuatu also stated that, from the date of accession, Vanuatu would not apply, introduce or reintroduce any fees and charges for services rendered that were applied to imports on an *ad valorem* basis, or allow firms providing customs or port services on its behalf to apply such fees or charges. Information regarding the application and level of such fees and charges, revenues collected and their use, would be provided to WTO Members on request. The Working Party took note of these <u>commitments</u>.

# Application of Internal Taxes to Imports

51. The representative of Vanuatu said that domestically-produced beer was subject to an excise tax of VT 80 per litre, but there was no excise on imported beer. While this was not inconsistent with WTO requirements, the excise tax on imported and domestically-produced beer would be equalized upon Vanuatu's accession to the WTO. No other products were at present subject to excise tax.

52. Vanuatu had introduced value- added tax on 1 August 1998, replacing a turnover tax. VAT was levied at a single rate of 12.5 per cent. The tax was trade neutral in full observance of the obligations under Articles I and III of the GATT 1994. Signatories of the Melanesian Spearhead Group Agreement and Fiji were subject to VAT. Exports were zero-rated.

53. The representative of Vanuatu stated that from the date of accession Vanuatu would apply its domestic taxes in full compliance with the relevant provisions of the WTO, including Articles I and III

of GATT 1994, in a non-discriminatory manner to imports from all WTO Members and to domesticallyproduced goods. The Working Party took note of this <u>commitment</u>.

#### Quantitative Import Restrictions, including Prohibitions, Quotas and Licensing Systems

54. The representative of Vanuatu said that prohibitions affected importation of obscene or indecent material, narcotics and dangerous drugs, and right-hand drive motor vehicles. The Ministry of Home Affairs authorized imports of firearms and ammunition, licences being strictly controlled for reasons of public security and safety.

55. The Ministry of Home Affairs also issued automatic licences for importation of liquor and spirits in order to monitor trade.

56. Information on import licensing procedures according to the format applicable to WTO Members was provided to the Working Party in document WT/ACC/VUT/7, Annex I.

57. The representative of Vanuatu said that under the Import of Goods Control Act, the Minister of Trade could restrict or prohibit importation of goods into Vanuatu (or specified parts thereof) for the purpose of protecting and stimulating local industry . Once Vanuatu was a Member of WTO, the powers under this Act would be used only in strict conformity with WTO provisions.

58. In answer to questions, the representative of Vanuatu confirmed that importation of potatoes had until recently been prohibited during the harvest months (August-March), but that this seasonal restriction no longer applied. It had been replaced with an equivalent tariff. Import orders restricting importation of screen-printed T-shirts with Vanuatu motif had also been abolished and replaced by equivalent tariffs. As noted above under the heading "Other Duties and Charges", import orders restricting imports of rice, sugar, flour, tobacco products and canned mackerel and associated non-automatic import licences had also recently been abolished.

59. Import requirements related to Sanitary and Phytosanitary measures are dealt within the relevant section below.

60. The representative of Vanuatu confirmed that Vanuatu would, from the date of accession, not introduce, re-introduce or apply quantitative restrictions on imports, or other non-tariff measures such as licensing, quotas, prohibitions, bans and other restrictions having equivalent effect that cannot be justified under the provisions of the WTO Agreement. He further confirmed that the legal authority of the Government of Vanuatu to restrict or prohibit importation of goods into Vanuatu would be applied from the date of accession in conformity with the requirements of the WTO, in particular Articles XI, XII, XIII, XVIII, XIX, XX, and XXI of the GATT 1994, and the Agreements on Agriculture, Sanitary

and Phytosanitary Measures, Import Licensing Procedures, Safeguards, and Technical Barriers to Trade. The Working Party took note of these <u>commitments.</u>

#### **Customs Valuation**

61. Early in the accession process the representative of Vanuatu provided information on implementation and administration of the Customs Valuation Agreement according to the format applicable to WTO Members in document WT/ACC/VUT/7, Annex II. At that time, current regulations were contained in Schedule III of the Import Duties (Consolidation) Act [Cap.91] which were based on the Brussels Definition of Value.

62. Some members said that Vanuatu should outline plans to undertake a thoroughgoing needs assessment with regard to customs procedures, administration and practices, with a view to full implementation of the Customs Valuation Agreement. Some members said that Vanuatu should clarify whether it would intend to invoke the provisions of the Customs Valuation Agreement providing special and differential treatment for developing countries, e.g., the transitions/reservations on computed value method, minimum values, reversal of sequential order, etc.

63. Since that time, the Import Duties (Consolidation) (Customs Valuation Amendment) Act of 1999 had been passed to bring Schedule III into conformity with the provisions of the WTO Customs Valuation Agreement. Any comments which members wish to make on this legislation should be sent to the Government of Vanuatu by 31 December 1999, so that any action necessary to bring it into conformity with WTO requirements can be taken by the date of Vanuatu's accession to WTO.

64. Vanuatu had also introduced the ASYCUDA programme in 1999 with financial assistance from Australia and technical assistance from UNCTAD in order to facilitate the proper implementation of the customs valuation system.

65. Vanuatu had therefore made a great effort to comply with WTO requirements in this area. More time would, however, be required to complete all the steps necessary for the full implementation of its valuation legislation. Vanuatu would need technical assistance from WTO Members, the Forum Secretariat, UNCTAD, and/or the WCO to help it to complete these steps. It sought recognition of the efforts that it had made and the difficulties that it faced as a least-developed country in this complex area. Concretely, it sought to delay the implementation of the Customs Valuation Agreement for a period of two years from its accession. Responding to requests from members of the Working Party for more specificity, the representative of Vanuatu said that his Government could not be sure exactly how long it would take to obtain the necessary technical assistance. He nevertheless presented an Action Plan setting out the steps to be taken and a timetable for each. This is reproduced in Table 1 66. The representative of Vanuatu confirmed that Vanuatu would fully apply the WTO provisions concerning customs valuation no later than two years after the date of its accession to WTO, including the Agreement on the Implementation of Article VII of the GATT 1994, as well as the provisions for the Valuation of Carrier Media Bearing Software for Data Processing Equipment (Decision 4.1). The Working Party took note of these <u>commitments</u>.

# Table 1

# Action Plan for the Implementation of the Valuation Agreement in Vanuatu

Objective	Strategy	Action	Responsibility	Deadline	Donor Support	Comments
Completion of legislation	Develop, and Parliament to approve GATT Valuation Agreement	Obtain specimen laws from other jurisdictions. Draft legislation and submit for approval prior to Parliament	Customs, State Law Office	By date of accession	Yes, to provide legislative drafting at State Law Office	Complete
Technical Assistance	Obtain technical assistance	Approach possible donors	Department of Trade, Industry and Investment; Customs	30.06.2000	To be agreed with donors	
Training	15 Customs Officers and 2 Officers from the State Law Office to be trained on the new Valuation laws. Members of private sector also to be trained.	Arrange for training plan	Customs Department, ASYCUDA Regional Office, UNCTAD	31.12.2000	Training and Workshops	
Implementation of Valuation Agreement	The enforcement and implementation of new valuation rules	Publish the official gazette to make the Valuation laws come into force	State Law Office, Ministry of Finance and Economic Management, Customs	31.03.2001		

# Table 2

# TRIPS Action Plan

Objective	Action	Responsibility	Deadline	Donor Support	Comments
Implement laws and	Prepare legislation	State Law	01.07.99	Australia	Completed
train staff in all		Office and			
TRIPS related areas		Vanuatu			
by January 2002		Financial			
		Service			
		Commission			
		(VFSC)			
	Passage of legislation		30.11.99		Going to parliament for November sitting
	Gazettal of legislation		01.08.2000		
	Establishment of IPR Office at VFSC		01.06.2000		
	Train at least 15 VFSC, customs officers and private sector officers as well as educators in TRIPS issues.		05.2000	WIPO	Requires budgetary approval
	Attachment of VFSC with AIPO and regional		09.2000 -	Forum / Australia	MOU near
	IPR agencies		11.2000		completion
	- 3 week WTO training course in Fiji		08.2000	WTO/Forum, with funding from	
	- 2 <sup>nd</sup> 3 week WTO training course		10.2001	New Zealand	

#### Rules of Origin

67. The representative of Vanuatu said that, collection of trade statistics apart, Vanuatu only used rules of origin in the Melanesian Spearhead Group Agreement and in its bilateral trade agreement with Fiji (see section on Trade Agreements below). These were based upon a change in HS classification at the six-digit level. There was no conflict between these rules and the WTO Agreement on Rules of Origin.

68. In answer to questions and comments, the delegation of Vanuatu again stressed that rules of origin, particularly non-preferential rules of origin, played a very limited role in its trade policy. It did not, for instance, have provision for the use of trade remedies, such as anti-dumping duties.

69. The representative of Vanuatu stated that from the date of accession, Vanuatu's preferential and non-preferential rules of origin would comply fully with the WTO Agreement on Rules of Origin. The requirements of Article 2(h) and Annex II, paragraph 3(d) of the Agreement would also be implemented prior to accession. Vanuatu would abide by the relevant WTO provisions on transparency and the provision of information about its rules of origin and their application. The Working Party took note of these <u>commitments</u>.

70. The representative of Vanuatu said that although Vanuatu was not a member of the World Customs Organization its systems and procedures related to its other customs formalities were based on the Kyoto Convention on the Simplification and Harmonization of Customs Procedures.

#### Preshipment Inspection

71. The representative of Vanuatu said that Vanuatu did not carry out preshipment inspection of imports and had no plans to do so.

72. The representative of Vanuatu stated that if preshipment inspection requirements were introduced, they would be in conformity with the requirements of the Agreement on Preshipment Inspection. Vanuatu would take full responsibility to ensure that such enterprises operating on its behalf complied with the provisions of WTO Agreements. Decisions by such firms could be appealed by importers in the same way as administrative decisions taken by the Vanuatu government. The Working Party took note of this <u>commitment</u>.

# Anti-Dumping, Countervailing Duties, Safeguard Regimes

73. The representative of Vanuatu said that Vanuatu had no provisions in its legislation for antidumping and countervailing measures at present, and that there were no plans to introduce such legislation. His Government reserved the right to employ anti-dumping duties, countervailing duties and safeguard provisions in a manner consistent with its WTO obligations. Any measures that would be introduced would be notified to the relevant WTO Committee.

74. The representative of Vanuatu stated that Vanuatu would not apply any anti-dumping, countervailing or safeguard measures until it had implemented appropriate laws in conformity with the provisions of the WTO Agreements on these matters. Vanuatu would ensure the full conformity of any such legislation with the relevant WTO provisions, including Article VI and XIX of the GATT 1994 and the Agreement on the Implementation of Article VI, the Agreement on Subsidies and Countervailing Measures and the Agreement on Safeguards. After such legislation was implemented, Vanuatu would only apply any anti-dumping duties, countervailing duties and safeguard measures in full conformity with the relevant WTO provisions. The Working Party took note of these <u>commitments</u>.

#### B. EXPORT REGULATION

75. The representative of Vanuatu said that exporters of Vanuatu goods which they had not produced themselves on a commercial basis were exempted from business licences. Exporters of kava and copra needed to obtain a licence from the Vanuatu Quarantine Services at a cost of about US\$280 (35,000VT). Coffee was also subject to export licensing, revenue from which covered the cost of quality control.

76. Vanuatu had recently abolished taxes on exports of copra (4 per cent), kava (3 per cent), beef (2 per cent), and cocoa (7 per cent). Export taxes were still collected on logs and unworked seashells.

77. The export of logs was currently banned for environmental reasons.

78. The manufacturing sector was basically exempt from import duties and taxes on raw materials imported for manufacture, process and export under the Inward Processing Relief Standards.

79. The representative of Vanuatu said Vanuatu had no export subsidies.

80. The representative of Vanuatu stated that, from the date of accession, Vanuatu would ensure that it applied its laws and regulations governing export measures and would act in conformity with the relevant provisions of the WTO, including Articles I and XI of GATT 1994 and the Agreement on Subsidies and Countervailing Duties. The Working Party took note of this <u>commitment</u>.

#### C. INTERNAL POLICIES AFFECTING FOREIGN TRADE IN GOODS

#### Industrial Policy, including Subsidies

81. The representative of Vanuatu said that self reliance, defined as meeting import requirements from foreign exchange earnings and fiscal requirements from domestic revenues, was a long-term economic objective. Some projects had been set up to encourage local manufacturing and especially small-scale industries, including high quality bags and leather products, aluminum boats, beer and juice, some textiles and clothing items, coverings, fibreglass products, quality furniture, quality preservative-free natural dairy products, and coconut-based quality soap, cooking oil and hair lotion.

82. At the beginning of 1997, the Government had established an on-going Comprehensive Reform Programme, focusing on outward-looking reform of the private and public sector. Emphasis was put on competitive production of goods for export, assisted by a more open trade regime. Industrial projects could be supported through special loans at relatively low interest rates from commercial banks and special exemptions accorded by the customs and tax authorities, but the Development Bank of Vanuatu, which had in the past provided low-interest loans for industrial projects, no longer existed.

83. The representative of Vanuatu stated that any subsidy programmes would be administered in line with the Agreement on Subsidies and Countervailing Measures and that any such programmes would be notified to the Committee on Subsidies and Countervailing Measures upon Vanuatu's accession to WTO. The Working Party took note of this <u>commitment</u>.

#### Technical Barriers to Trade

84. The representative of Vanuatu provided information on technical barriers to trade in the format applicable to WTO members (document WT/ACC/VUT/6, Annex VIII). The National Building Code required construction in the main towns to meet certain standards (necessary to protect life from cyclones and earthquakes). This was administered by the city councils of Port Vila and Luganville. Apart from these and some basic health standards administered by the Ministry of Health, which in his view did not create any unnecessary obstacles to international trade as required by the Agreement on Technical Barriers to Trade, Vanuatu maintained no technical regulations or standards. As a least developed country, Vanuatu had no option but to leave most technical standards issues as a private contractual matter between buyer and seller.

85. Vanuatu was not represented directly or through the South Pacific Forum at any international standards bodies, such as the ISO. However, given the rapid changes presently occurring with regard to standards and their regulation globally, Vanuatu expected to take a more active role in this area in future.

As a result, the Forum Economic Ministers Meeting held in Fiji in July 1998 had mandated the undertaking of a study of whether trade facilitation measures in standards could be achieved through a regional facility.

86. Vanuatu had established an enquiry point, as required by Article 10 of the TBT Agreement, within the Department of Trade. The Director of Trade would fulfill all WTO's TBT notification and enquiry point obligations. The enquiry point was fully functioning.

87. The representative of Vanuatu stated that upon accession to WTO Vanuatu would comply with the provisions of the Agreement on Technical Barriers to Trade. The Working Party took note of this <u>commitment</u>.

#### Sanitary and phytosanitary measures

88. The representative of Vanuatu said that it had a very favourable pest status. This was one of the very few benefits of its isolation in the south Pacific and was a valuable national asset to be measured, utilized and preserved. Its sanitary and phytosanitary (SPS) measures had to reflect this need.

- 89. The legislative basis for Vanuatu's sanitary and phytosanitary measures consisted of:
- the Animal Importation and Quarantine Act of 1988, and regulations in Order No. 14 of 1994;
- the Plant Protection Act No. 14 of 1997, and the Imports Specification (Plants) Manual; and

- the Food Control Act No. 21 of 1993 gazetted in July 1999.

- Copies of these were provided to the Working Party, together with other documentation illustrating how these were implemented.

90. The representative of Vanuatu said that the Vanuatu Quarantine and Inspection Services were responsible for implementing SPS provisions on animals and plants, while the Department of Health had responsibility for food control. Vanuatu's SPS measures were transparent. When Vanuatu became a Member of WTO, the Director, Vanuatu Quarantine and Inspection Services would operate the enquiry point referred to in the SPS Agreement. He would also be responsible for making notifications to WTO and ensuring that the transparency obligations of the SPS Agreement were met.

91. Under the Animal Importation Act and the Plant Protection Act, listed items posing a negligible risk may be imported without a permit. Imports of other items coming under the Acts were subject to a permit, issued once the safety of the product has been determined. This was common practice internationally and particularly necessary in Vanuatu which was largely disease and pest free. It was, to give one example, recognized by the Office International des Epizooties (OIE) as being free of all list A OIE diseases.

92. All imported animals were examined at the point of entry by a veterinarian from the Department of Livestock. Animal products, plants and plant products were examined by a member of the Quarantine and Inspection Services. Reports from the OIE detailed the health status for determining source country risk, and Vanuatu would not accept animals from countries without a health status report. Vanuatu would not accept plant products if the risk analysis demonstrated that they represented a risk. At the request of importers, protocols were developed with other countries for the importation of animals and animal products as well as plant and plant products when the pests concerned was of particular concern to Vanuatu. These set out the steps to be taken in the exporting country to eliminate the risk. Vanuatu would normally not develop protocols with countries having endemic OIE List A diseases as Vanuatu had no high-security quarantine facilities to handle imports from countries with serious animal diseases.

93. The Food (Control) Act restricted businesses and persons from displaying, storing or selling food unfit for human consumption. These provisions were enforced through municipal health standards.

94. Within the limits of its resources as a least-developed country, Vanuatu took part in the relevant international organizations. On the animal side, it had been an active member of OIE since the 1980's (for instance sending monthly reports to OIE on its disease status). Vanuatu was not yet a member of the International Plant Protection Convention (IPPC). It was an observer at the Codex Alimentarius Commission. The Government had recently taken a decision to become a member of both these organizations. Vanuatu was also a member of the newly formed Pacific Plant Protection Organization (PPPO).

95. Vanuatu's SPS measures were based only upon scientific evidence of potential risk and had no other foundation. Whenever possible, Vanuatu based its national measures on international standards, guidelines, or recommendations. It followed OIE guidelines for all list A and B diseases and the code of practice contained in the Imports Specification (Plants) Manual conformed to IPPC standards, which cover the main products. In practice, it followed Codex food standards.

96. Assistance in setting regulations was also obtained from the South Pacific Communities, as well as the relevant services of Australia and New Zealand. The SPC provided scientific advice and technical assistance and training to its members. The Plant Protection Unit of the South Pacific Commission had established a list of prohibitions applying across the Pacific island countries producing similar crops in comparable climate and environment. The list was provided to the Working Party (document WT/ACC/VUT/7, Annex IV).

97. Vanuatu had the capability of doing risk assessments for itself. Being a small least-developed country, it frequently based these on risk assessments made by other countries where conditions were similar to its own. It understood that developed countries sometimes did the same. The countries in its region considered that there was need for co-operation on this matter. To this end, studies had been commissioned by the Secretariats of the South Pacific Forum and the Pacific Communities on possible means to develop a regional capacity.

98. Vanuatu was making other efforts to improve its current measures. It was, for instance, developing guidelines based on scientific principles to formulate procedures for safe importation of plants and plant products with the assistance of New Zealand. In future, principles to be applied included area of freedom, treatment (heat treatment) and tissue cultured materials, which should eliminate the risk of introduction of new pests. It was also drafting an import specification manual based on scientific information to further improve conformity with IPPC standards.

99. The representative of Vanuatu said that, in order to ensure that the Agreement was effectively implemented, his Government intended to adopt a decision establishing procedures to ensure that, as from the date of its accession:

- Vanuatu's SPS enquiry point was formally established and fully operational;
- information on proposed SPS measures which might have a significant effect on trade were published and notified to WTO, copies of the proposed regulations were provided to other WTO Members on request, a reasonable time was allowed for Members to comment and for these comments to be taken into account, but that urgent matters of health were dealt with;
- SPS measures were based on scientific evidence;
- to the extent possible, SPS measures were based on international standards, guidelines and recommendations;
- SPS measures of other countries were accepted as equivalent if these measures achieved the level of protection appropriate to Vanuatu;
- SPS measures were based on an assessment of the risks to human, animal or plant life or health;
- SPS measures take into account the regional characteristics both of the areas from which imported products originate and the areas for which they are destined;
- SPS measures do not arbitrarily or unjustifiably discriminate between different WTO Members or between domestic and foreign suppliers; and
- relevant control, inspection and approval procedures comply with the provisions of the SPS Agreement.

100. The representative of Vanuatu stated that Vanuatu would apply the Agreement on Sanitary and Phytosanitary Measures from the date of its accession without any transitional period. The Working Party took note of this <u>commitment</u>.

#### Trade-Related Investment Measures

101. The representative of Vanuatu said that Vanuatu applied no trade-related investment measures proscribed under the GATT 1994. Import duty relief for industries was not linked in any way to local content requirements.

102. The representative of Vanuatu said that Vanuatu would not maintain any measures inconsistent with the TRIMs Agreement and would apply the TRIMs Agreement from the date of accession without recourse to any transitional period. The Working Party took note of this <u>commitment</u>.

#### State-Trading Entities

103. The representative of Vanuatu stated that of the enterprises listed in the section on State Owned Enterprises and Privatization only the Vanuatu Commodities Marketing Board had exclusive rights relating to the import or export of goods. Vanuatu had provided information on State-trading enterprises in the format applicable to WTO Members, detailing the operations of the VCMB, in document WT/ACC/VUT/7, Annex III. The VCMB had been established in 1981 to buy, sell and stabilize prices for copra, cocoa and kava. The VCMB had sole purchasing rights on copra and cocoa for export. It had licensed 25 kava exporters and issued export licences for kava against an annual fee of about US\$400 (VT 50,000).

104. Until recently, all coffee produced by small-holders had been sold to the Tanna Coffee Development Company (TCDC), but the TCDC had been privatized and all its exclusive rights and privileges revoked. It was not a state trading enterprise. Any company could now produce, export or import coffee to or from Vanuatu.

105. In answer to a question, the representative of Vanuatu confirmed that Vanuatu intended to notify the Vanuatu Commodity Marketing Board as a state-trading organization under Article XVII of GATT 1994.

106. The representative of Vanuatu confirmed that it would apply its laws and regulations governing the trading activities of State-owned enterprises and other enterprises with special or exclusive privileges and would act in full conformity with the provisions of the WTO Agreement, in particular Article XVII of the GATT 1994 and the Understanding on that Article and Article VIII of the GATS. He further

confirmed that Vanuatu would notify any enterprise falling within the scope of Article XVII. The Working Party took note of these <u>commitments</u>.

#### Free Zones, Special Economic Areas

107. The representative of Vanuatu said that the Government's Council of Ministers had approved the establishment of free industrial zones on several islands, including Santo, Efate, Malekula and Tanna in September 1993. However, no zones had been established to date. UNIDO had completed a feasibility study of the project, and further study was required to determine whether the project was viable. The Government was proceeding with plans to establish a free trade zone on Santo Island, and would establish an inter-ministerial committee empowered to decide and resolve all issues related to the free trade zone.

108. The representative of Vanuatu said that any free zones or special economic areas which it established would be fully subject to the coverage of its commitments in its Protocol of Accession to the WTO Agreement and that Vanuatu would ensure enforcement of its WTO obligations in those zones or areas. In addition, goods produced in any such zones or areas under tax and tariff provisions that exempt imports and imported inputs from tariffs and certain taxes would be subject to normal customs formalities when entering the rest of Vanuatu, including the application of tariffs and taxes. The Working Party took note of these <u>commitments</u>.

#### **Government Procurement**

109. The representative of Vanuatu said Vanuatu practised open tendering and competitive bidding in the context of a small island economy. The Financial Regulations of the Republic of Vanuatu (Chapter 22, Regulations 361, 364, 365 and 368) provided the guidelines for government procurement. A Central Tender Board in the Department of Finance evaluated tenders and awarded contracts. The Central Tender Board comprised the Director of Finance or his representative, the director of the department procuring the goods or services, and a representative of the Ministry responsible for the department procuring the goods or services. All written contracts worth more than about US\$24,000 (VT 3 million) required approval by the Attorney General before the contract was signed. A minimum of three written tenders were required for specific works or services exceeding about US\$8,000 (VT 1 million). Notice of invitation to tender was given at least two weeks before the closing date, normally by advertisement in the national press. The Financial Regulations contained no dispute settlement provisions; aggrieved individuals or companies could resort to the judicial system.

110. The guidelines stipulated that for works or services worth about US\$400 (VT 50,000) to about US\$8,000 (VT 1 million) at least three written quotations should be obtained wherever possible, and the

procurement order should be placed by the Accounting Office (normally the director of the department). A minimum of two quotations were required for works or services not exceeding about US\$400 (VT 50,000), and the procurement order could be placed by senior department staff. The guidelines also stipulated that goods and services should be procured through the Government Central Store wherever possible. The central store purchased stationery and other supplies used by the Government on a purely commercial basis. The Central Government Store did not sell to the public, or to non-governmental entities.

111. Some other Members said that adoption of the disciplines of the Agreement on Government Procurement would benefit Vanuatu and asked whether Vanuatu intended to accede to this Agreement. The representative of Vanuatu said that the financial regulations of Vanuatu did not permit discrimination against foreign suppliers, and with the very limited number of local tenderers such practices would not even be technically possible. This being so, neither Vanuatu nor members of WTO would draw any additional benefits from Vanuatu's membership of this plurilateral Agreement.

#### <u>Transit</u>

112. The representative of Vanuatu said that little trade transited through Vanuatu, which therefore had no need for specific regulations on the matter. However, transit trade was allowed under international customs practices.

113. The representative of Vanuatu confirmed that his Government would apply any laws, regulations and practices governing transit operations and would act in full conformity with the provisions of the WTO Agreement, in particular Article V of the GATT 1994. The Working Party took note of this <u>commitment</u>.

# Agricultural Policies

114. Vanuatu's commitments on agricultural tariffs, on domestic support and export subsidies for agricultural products are in the Schedule of Concessions and Commitments on Goods annexed to the draft Protocol of Accession to the WTO reproduced in the Appendix to this report.

115. The representative of Vanuatu said that agriculture played a dominant rôle in the economy. The main cash crop was copra. Cocoa cultivation and beef production was growing in importance. The beef industry was concentrated on Espiritu Santo, where Vanuatu's major slaughterhouse, constructed to international standards, was located.

116. Vanuatu provided virtually no monetary grants to agricultural producers, but special incentives were offered through the Business Licence Committee and Customs Department. These incentives

included exemption from business licence requirements for sellers and producers of agricultural products, special loans at relatively low interest rates from commercial banks, special exemptions accorded to agricultural projects by the customs and tax authorities,

117. The Department of Agriculture provided a small subsidy of about US\$0.4 (VT 50) per coconut seedling. Government policy had also been to provide small-holder producers of coffee with free planting materials and a subsidy on the purchasing price.

118. The Vanuatu Commodities Marketing Board regulated the "beach" (farm-gate) price of copra on an ad hoc basis by using surpluses generated from trading activities and transfers of Lomé Convention funds under the commodity price stabilization scheme (Stabex) of the European Communities. Since 1984, the VCMB had accumulated losses approaching US\$20 million, but relatively high world market prices for copra and cocoa in recent years had reduced the need for price support to these sectors in Vanuatu. In 1996, the Government had used approximately VT 100 million (US\$900,000) as a once-off payment to support copra prices. The VCMB was now obliged by statute to fund its own activities without any subsidy from the Government.

#### Trade-Related Intellectual Property Regime

119. The representative of Vanuatu said that Vanuatu had for some time maintained two pieces of legislation, governing patents and trademarks. Patent legislation was based on the Registration of United Kingdom Patents Act [Cap.80], providing that a patent registered in the United Kingdom was similarly workable in Vanuatu. The Registration of United Kingdom Trade Marks Act [Cap.81] had the same legal status in Vanuatu. A trademark remained protected as long as such registration remained in force in the United Kingdom. Vanuatu had no legislation concerning copyright and related rights, the protection of layout-designs (topographies) of integrated circuits, geographical indications, industrial designs, and trade secrets and undisclosed information. Infringements of intellectual property rights had so far been foreign to the legal system of Vanuatu, although courts had the authority to give orders and provide remedies for holders of patents and trademarks.

120. Vanuatu would also have to examine the extent to which amendments were also required in related legislation, such as the Criminal Procedure Code and the Penal Code to ensure conformity with Article 61 of the TRIPS Agreement) and the Customs Act (to ensure that customs officers had adequate legal authority to facilitate the protection of intellectual property rights holders from counterfeits and trade mark piracy). Concerning enforcement, officers would need to be trained in several government departments. Most important was the training and recruitment of an officer in the Vanuatu Financial Services Commission to be in charge of the day-to-day implementation of patents and trademarks

administration. Other offices requiring training included the Department of Customs, the Department of Trade and the Police and Attorney-General's chambers. At present these key divisions lacked expertise about the obligations created under the TRIPS Agreement. Vanuatu recognized that membership of the Paris, Berne and WIPO Conventions would facilitate compliance with the TRIPS Agreement and would consider the possibility of acceding to these.

121. The representative of Vanuatu said that his Government was making a major effort that would ensure that legislation setting basic standards for the protection of intellectual property giving effect to the TRIPs Agreement would be transmitted to members of the Working Party for comment, and would be passed by Parliament by the time Vanuatu acceded to WTO. Vanuatu had already transmitted laws or draft laws on copyright, patents, trademarks, designs, trade secrets and geographical indications. A draft law on layout designs of integrated circuits would be sent very soon. Members of the Working Party were invited to forward any comments on these laws and draft laws to the Government of Vanuatu so that these can be taken into account before they are presented to Parliament for final approval. Given the Parliament's timetable, any comments should be received by 31 December 1999.

122. The representative of Vanuatu said that the Government of Vanuatu needed a two-year transitional period from the date of its accession to obtain technical assistance and equip the administration to implement fully the obligations of the TRIPS Agreement. In response to requests from delegations for more specificity, the representative of Vanuatu said that his Government could not be sure exactly how long it would take to obtain the necessary technical assistance. He nevertheless presented an Action Plan setting out details of the steps that still remained to be taken in order to achieve this objective and a timetable for each. This is contained in Table 2.

123. The representative of Vanuatu stated that legislation on copyright and related rights, patents, trademarks, industrial designs, geographical indications, layout designs of integrated circuits, and protection of undisclosed information ((trade secrets) conforming to the requirements of the Agreement on Trade-Related Intellectual Property Rights would be enacted by the date of Vanuatu's accession to the WTO. Vanuatu would apply the Agreement on Trade-Related Intellectual Property Rights no later than two years after Vanuatu accedes to the WTO. The Working Party took note of this <u>commitment</u>.

#### Policies Affecting Trade In Services

124. Negotiations took place on the basis of offers presented by Vanuatu, the results of which are contained in Vanuatu's Schedule of Specific commitments on Services annexed to its draft Protocol of Accession reproduced in the Appendix to this report.

125. The representative of Vanuatu said that tourism had accounted for 44 per cent of Vanuatu's receipts from services in 1998, followed by transportation (20 per cent), financial services (6 per cent), government services (6 per cent), miscellaneous business services (4 per cent) and communications (3 per cent).

126. The Finance Centre of Vanuatu, protected by strict professional secrecy and the absence of foreign exchange control and direct taxation, contributed significantly to national income and government revenue. Vanuatu had extensive secrecy provisions and did not participate in any tax treaties. The Government was committed to making Vanuatu the foremost tax haven and investment centre in the Pacific. The financial service industry was supervised and regulated by the Vanuatu Financial Services Commission. Precautionary checks were carried out prior to the issuance of a banking licence. Capital requirements differed for local and foreign banks (paid up capital and unimpaired reserves of VT 50 million versus VT 200 million) to avoid "fly-by-night" banks, and to create an incentive for the incorporation of banks within Vanuatu. The Reserve Bank of Vanuatu was preparing policy guidelines for capital adequacy ratios based on Basle risk-weighted asset methodology which would treat banks incorporated locally or overseas in the same manner.

127. Exclusive suppliers or monopolies existed in telecommunications, electricity supply , water supply and internal air transport. Telecom Vanuatu Limited was the sole supplier of communication services. The Government held one third of the shares of the company, the remainder was owned by foreign investors. Electricity and water services were provided by Union Electrique du Vanuatu Limited. Vanair Limited was the sole supplier of domestic air services, while international flights were shared between Air Vanuatu Limited, Solomon Airline, Air Pacific and Air Caledonie.

128. With these exceptions, commercial presence of foreign services suppliers on the territory of Vanuatu was largely unrestricted, and there were no prohibitions regarding the establishment of foreign service suppliers. Vanuatu maintained no numerical quotas or economic needs tests relating to the supply of services. Vanuatu maintained no prohibitions or limitations on consumption of services abroad by its nationals. Travelling abroad was subject to an airport departure tax of US\$17.

129. Regarding the presence of foreign natural persons, the Labour Commissioner issued work permits provided a post could not be filled by skilled local labour, in which case job training should `be provided. Companies were required to advertise all vacant positions in the local press, and if no suitably qualified local candidate responded, a non-Vanuatu citizen could be hired. Vanuatu has recently revised its system for approving or refusing work permits to ensure transparency and full right of judicial review. Any foreign natural person could obtain a one-year residence permit against a minimum investment in Vanuatu of about US\$40,000 (VT 5 million).

130. The residence permit requirements did not apply for obtaining a licence to practice a profession. A list of Acts constituting the regulatory regime for business services was provided in document WT/ACC/VUT/4 (pp. 44-45). Approval by professional associations was required for certain types of services, notably for legal services (the Legal Practitioners Board), medical and dental services (the Medical Practitioners Board), engineering and architecture (the Survey Board), and accounting. Crossborder supply of legal services was allowed, but only through an existing firm in Vanuatu. Resident foreign lawyers, graduated from an institution recognized by the Law Council and having undergone two-year post-graduate training in Vanuatu, could provide exactly the same services as domestic lawyers. There were no limitations on the access of foreign service providers in educational services.

#### **Publication**

131. The representative of Vanuatu provided information to the Working Party on the publication of laws and regulations. All laws are published in the Official Gazette and do not come into force before such publication.

132. The representative of Vanuatu stated that, at the latest from the date of accession, all laws and other normative acts related to trade would be published in the Official Gazette promptly and no law, rule, etc. related to international trade would become effective prior to such publication. He further stated that Vanuatu would fully implement Article X of the GATT 1994 and the other transparency requirements in WTO Agreements requiring notification and publication. The Working Party took note of this <u>commitment</u>.

#### **Notification**

133. The representative of Vanuatu said that at the latest upon entry into force of the Protocol of Accession, Vanuatu would submit all initial notifications required by any Agreement constituting part of the WTO Agreement. Any regulations subsequently enacted by Vanuatu which gave effect to the laws enacted to implement any Agreement constituting part of the WTO Agreement would also conform to the requirements of that Agreement. The Working Party took note of this <u>commitment</u>.

#### Trade Agreements

134. The representative of Vanuatu said that Vanuatu's exports benefitted from the Sparteca Agreement with Australia and New Zealand and the Lomé Convention with the European Union.

135. The Melanesian Spearhead Group (MSG) Trade Agreement provided for certain goods to be traded free of duty between Vanuatu, Solomon Islands and Papua New Guinea. In September 1994, the MSG States had agreed that only three products from each member would be covered in the initial phase

of the agreement (beef and beef products, tea and canned tuna). MSG Heads of Government had agreed in June 1999 to a timetable of implementation of free trade in goods. PNG and Fiji would move to a negative list by 2003, at which time trade in substantially all goods would be free of duty. The two least-developed countries in the MSG, Vanuatu and Solomon Islands would implement these obligations by 2005. Imports from MSG countries were subject to all domestic taxes. The Government of Fiji was notifying the MSG Trade Agreement to the Committee on Trade and Development on behalf of the Melanesian Spearhead Group. Vanuatu said that the Agreement was in conformity with the relevant provisions of WTO.

136. A bilateral trade agreement with Fiji was set up by the Prime Ministers of the two countries in July 1999. The objective of the Agreement is to improve the trade relations between the two countries by facilitating the flow of goods. The Agreement is consistent with Article XXIV of GATT 1994. As a full Member of WTO, Fiji would notify the text of the Agreement to WTO.

137. Vanuatu had signed agreements on technical cooperation with Fiji and Papua New Guinea, a technical aid cooperation agreement with New Caledonia, and an agreement on economic and technical cooperation with China in 1992. Vanuatu had concluded air services agreements with Fiji and Australia.

138. The representative of Vanuatu stated that his Government would observe the provisions of the WTO including Article XXIV of the GATT 1994 and Article V of the GATS in its trade agreements, and would ensure that the provisions of these WTO Agreements for notification, consultation and other requirements concerning free trade areas and customs unions of which Vanuatu was a member were met from the date of accession. The Working Party took note of these <u>commitments</u>.

#### CONCLUSIONS

139. The Working Party took note of the explanations and statements of Vanuatu concerning its foreign trade regime, as reflected in this report. The Working Party took note of the commitments given by Vanuatu in relation to certain specific matters which are reproduced in paragraphs 22, 25, 27, 32, 47, 50, 53, 60, 66, 69, 72, 74, 80, 83, 87, 100, 102, 106, 108, 113, 123, 132, 133, and 138 of this report. The Working Party took note that these commitments had been incorporated in paragraph 2 of the Protocol of Accession of Vanuatu to the WTO.

140. Having carried out the examination of the foreign trade régime of Vanuatu and in the light of the explanations, commitments and concessions made by the representative of Vanuatu, the Working Party reached the conclusion that Vanuatu be invited to accede to the Marrakesh Agreement Establishing the WTO under the provisions of Article XII. For this purpose, the Working Party has

prepared the draft Decision and Protocol of Accession reproduced in the Appendix to this report, and takes note of Vanuatu's Schedule of Specific Commitments on Services (see page 40 of the present document) and its Schedule of Concessions and Commitments on Goods (document WT/ACC/VUT/10/Add.1) that are annexed to the Protocol. It is proposed that these texts be adopted by the General Council when it adopts the report. When the Decision is adopted, the Protocol of Accession would be open for acceptance by Vanuatu which would become a Member thirty days after it accepts the said Protocol. The Working Party agreed, therefore, that it had completed its work concerning the negotiations for the accession of Vanuatu to the Marrakesh Agreement Establishing the WTO.

# ANNEX 1

Laws, Regulations and Other Information Provided to the Working Party by Vanuatu

- Comprehensive Economic Reform Programme (draft);
- Summary of Legislative Reforms Necessary as a Result of Accession to the WTO;
- Customs Import and Export Duty Tariff 1995/1996;
- Duty concessions guidelines (Schedule III Application Form);
- The Dues, Fees and Charges Order No. 14 of 2 October 1982;
- The Import of Motor Vehicles (Control) Act No. 30 of 1992;
- Explanation of the Prohibited Plants List prepared by the Department of Agriculture and Horticulture, Plant Protection and Quarantine Division;
- The Business Licence Act (Chapter 173), Schedule 1 Rates of Business Fees;
- Business Licence (Localization of Businesses) Order No. 79 of 1983;
- Amendment to Business Licence (Localization of Businesses) Order No. 79, of 1993;
- Decentralization and Local Government Regions Act No. 1 of 1994;
- Description of the structure and competence of the Land Surveyors Board;
- The Vanuatu Government Financial Regulations regarding Purchase of Goods and Services, Chapter 22;
- Trade Agreement Among the Melanesian Spearhead Group Countries of 23 June 1993;
- Extracts of the Laws of the Republic of Vanuatu concerning Customs, Road Traffic (Control), Export Duties, Obscenity, Agricultural Fees, Import Duties (Consolidation), Hotels and Licensed Premises Tax, Gaming (Control), Business Licence, Import of Goods (Control), Video Cassettes (Tax on Hiring), Cheque Tax, Rent Taxation, Amusement Machines Tax, Banking, Immigration, Stamp Duties, Trust Companies, Airport Departure Tax (International Flights), Electricity Supply, Registration of United Kingdom Trade Marks, Registration of United Kingdom Patents, Insurance, Price Control, Partnership, Passports, Citizenship (Entitled Persons), Citizenship, Coastal Trading (Control), Central Bank of Vanuatu, Diplomatic Financial Institutions, & International Privileges Immunities, Telecommunications, Post Office, Labour (Work Permits), and Companies;
- Trade Data 1994-96 (diskette);
- Statistics Office: Vanuatu National Agriculture Census 1994 Main Report;
- Statistics Office: Copra and Cocoa, Annual Report 1994;
- Statistics Office: Statistical Indicators, October-December 1995; and
- Statistics Office: Detailed Commodity Tables of Overseas Trade of Vanuatu, Annual Report 1993.
- Foreign Investment Act No. 15 of 1998
- Foreign Investment (Amendment) Act No. 1 of 1999
- Bill for the Business Licence Act No. 19 of 1998
- Bill for the Customs Act No. of 1999
- The Duty Exemption Policy and application form for exemption of customs duty
- Import of Goods (Miscellaneous Control) (Repeal) Order No. 13 of 1999
- Bill for the Import Duties (Consolidation) (Customs Valuation Amendment) Act No. of 1999
- Bill for the Value Added Tax Act No.12 of 1998 and Explanatory Note
- Independent assessment of Vanuatu Quarantine & Inspection Services (31 August 1999)
- Animal Importation & Quarantine Act (Cap.201), Revised Edition 1988 and Regulations under the Act
- Schedules setting out quarantine requirements for the importation of selected products into Vanuatu: No.45, goats from Australia; No. 46, caprine embryos from the Republic of South Africa: and No. 47, bovine embryos from USA
- Conditions for vessels carrying live animals
- Decision Pathway for Pest Risk Assessment for Pacific Island Countries

- Plant Protection Act No. 14 of 1997 and Manual for its implementation dated 30 September 1997
- Vanuatu Quarantine & Inspection Services import documentation
- Bill for the Copyright Act No. of 1999 (draft as at 28 August 1999)
- Bill for Import Duties (Consolidation) (Customs Valuation Amendment) of 1999 and Explanatory Note
- Bill for the Patents Act of 1999 and Explanatory Note
- Bill for the Copyright Act of 1999 and Explanatory Note
- Bill for the Trademarks Act of 1999 and Explanatory Note
- Bill for the Designs Act of 2000 and Explanatory Note.
- Bill for the Trade Secrets Act No. \_\_ of 1999 (and ExplanatoryNote)
- Bill for the Geographical Indications (Wine) Act No. \_\_\_\_ of 2000 (and Explanatory Note).

#### ANNEX 2

- Reserved Investments
- Kava bars.
- Hotels and motels where the amount invested is less than 10 million Vatu in Port Vila and Luganville and less than 5 million Vatu elsewhere.
- General retail and wholesale merchandising if the investment is less than 10 million Vatu.
- Open air vendors.
- Mobile shops.
- Door to door sales.
- Road transport operators- public taxi and bus services.
- Category F of Business Licensing Act of less than 5 million Vatu turnover per year.
- Export of kava in root form. However, a foreign investor can export kava in root form if the foreign investor has invested, or intends to invest, at least 5 million Vatu in any of the following: the transport of kava, the transformation of kava or the international marketing of kava.
- Coastal fishing, other than sports, recreational and game fishing.

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#### APPENDIX

#### ACCESSION OF VANUATU

#### Draft Decision

The General Council,

<u>Having regard</u> to the results of the negotiations directed towards the establishment of the terms of accession of the Republic of Vanuatu to the Marrakesh Agreement Establishing the World Trade Organization and having prepared a Protocol for the Accession of Vanuatu,

<u>Decides</u>, in accordance with Article XII of the Marrakesh Agreement Establishing the World Trade Organization, that the Republic of Vanuatu may accede to the Marrakesh Agreement Establishing the World Trade Organization on the terms set out in the said Protocol.

#### DRAFT PROTOCOL OF ACCESSION OF VANUATU TO THE MARRAKESH AGREEMENT ESTABLISHING THE WORLD TRADE ORGANIZATION

The World Trade Organization (hereinafter referred to as the "WTO"), pursuant to the approval of the General Council of the WTO accorded under Article XII of the Marrakesh Agreement Establishing the World Trade Organization (hereinafter referred to as "WTO Agreement"), and the Republic of Vanuatu (hereinafter referred to as "Vanuatu"),

<u>Considering</u> that Vanuatu is a least developed country with all relevant rights to special and differential rights,

<u>Taking note</u> of the Report of the Working Party on the Accession of Vanuatu to the WTO in document WT/ACC/VUT/..... (hereinafter referred to as the "Working Party Report"),

Having regard to the results of the negotiations on the accession of Vanuatu to the WTO,

Agree as follows:

#### Part I - General

1. Upon entry into force of this Protocol, Vanuatu accedes to the WTO Agreement pursuant to Article XII of that Agreement and thereby becomes a Member of the WTO.

2. The WTO Agreement to which Vanuatu accedes shall be the WTO Agreement as rectified, amended or otherwise modified by such legal instruments as may have entered into force before the date of entry into force of this Protocol. This Protocol, which shall comprise the commitments referred to in paragraph 139 of the Working Party Report, shall be an integral part of the WTO Agreement.

3. Except as otherwise provided for in the paragraphs referred to in paragraph ... of the Working Party Report, those obligations in the Multilateral Trade Agreements annexed to the WTO Agreement that are to be implemented over a period of time starting with the entry into force of that Agreement shall be implemented by Vanuatu as if it had accepted that Agreement on the date of its entry into force.

4. Vanuatu may maintain a measure inconsistent with paragraph 1 of Article II of the GATS provided that such a measure is recorded in the list of Article II Exemptions annexed to this Protocol and meets the conditions of the Annex to the GATS on Article II Exemptions.

# Part II - Schedules

5. The Schedules annexed to this Protocol shall become the schedule of Concessions and Commitments annexed to the General Agreement on Tariffs and Trade 1994 (hereinafter referred to as the "GATT 1994") and the Schedule of Specific Commitments annexed to the General Agreement on Trade in Services (hereinafter referred to as "GATS") relating to Vanuatu. The staging of concessions and commitments listed in the Schedules shall be implemented as specified in the relevant parts of the respective Schedules.

6. For the purpose of the reference in paragraph 6(a) of Article II of the GATT 1994 to the date of that Agreement, the applicable date in respect of the Schedules of Concessions and Commitments annexed to this Protocol shall be the date of entry into force of this Protocol.

#### Part III - Final Provisions

7. This Protocol shall be open for acceptance, by signature or otherwise, by Vanuatu until ......

8. This Protocol shall enter into force on the thirtieth day following the day of its acceptance.

9. This Protocol shall be deposited with the Director-General of the WTO. The Director-General of the WTO shall promptly furnish a certified copy of this Protocol and a notification of acceptance thereto pursuant to paragraph 7 to each member of the WTO and Vanuatu.

10. This Protocol shall be registered in accordance with the provisions of Article 102 of the Charter of the United Nations.

11. Done at Geneva this ... day of .... one thousand nine hundred and ninety ....., in a single copy in the English, French and Spanish languages each text being authentic, except that a Schedule annexed hereto may specify that it is authentic in only one or more of these languages.

# ANNEX

#### SCHEDULE - REPUBLIC OF VANUATU

# Part I - Goods

See WT/ACC/VUT/10/Add.1 Copies are available in electronic format upon request from the Secretariat (Accessions Division Room 1126 or accessions@wto.org)

#### Part II - Draft Schedule of Specific Commitments on Services List of Article II MFN Exemptions

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Sector	Limitations of Market Access	Limitations on National	Additional commitments				
		Treatment					
I HORIZONTAL COMMITMENTS							
ALL SECTORS INCLUDED IN THIS SCHEDULE	<ul> <li>Government approval is required for all foreign investors under Foreign Investment Act No. 15 of 1998<sup>1</sup></li> </ul>	3) Subject to limitation on purchase of real estate.					
	The Vanuatu Constitution prohibits freehold ownership of land except for indigenous Ni-Vanuatu who acquired land in accordance with customary law.	The Vanuatu Constitution prohibits freehold ownership of land except for indigenous Ni-Vanuatu who acquired land in accordance with customary law.					
	<ul> <li>4) Unbound except for measures affecting the entry and temporary stay of natural persons with managerial and technical skills which are in short supply in Vanuatu and fall within the following categories: <ol> <li>business managers</li> <li>intracorporate transferees</li> <li>professionals under employment contract</li> </ol> </li> <li>Vanuatu provides a minimum of four month entry for bona fide business visitors and service sellers<sup>2</sup></li> </ul>						

Modes of Supply : 1) Cross-border Supply 2) Consumption abroad 3) Commercial Presence 4) Presence of Natural Persons

<sup>&</sup>lt;sup>1</sup> The Government of Vanuatu currently requires foreigners to invest a minimum of US\$ 40,000 (VT 5 million) in order to establish a business in Vanuatu. Vanuatu reserves the right to raise this minimum in line with general cost increases.

 $<sup>^2</sup>$  Service sellers are defined for the purpose of this offer as natural persons who are seeking temporary entry for the purpose of negotiating for the sale of services for that service supplier, where those representatives will not be engaged in making direct sales to the general public.

Sector	Limitations of Market Access	Limitations on National Treatment	Additional commitments
II. SECTOR SPECIFIC COMMITMENT	ΓS	· · ·	
1. BUSINESS SERVICES			
A. Professional Services			
a) Legal services, home & host country law, including international law (CPC861)	<ol> <li>Supply must be through a domestic law firm</li> <li>None</li> </ol>	<ol> <li>Supply must be through a domestic law firm</li> <li>None</li> </ol>	
(CPC801)	<ol> <li>None</li> <li>Commercial presence must take the form of sole proprietorship or partnership.</li> <li>Unbound except as indicated in horizontal section</li> </ol>	<ol> <li>2) None</li> <li>3) Commercial presence must take the form of sole proprietorship or partnership</li> <li>4) Unbound except as indicated in horizontal section</li> </ol>	
b) Accounting, auditing and bookkeeping services (CPC 862)	<ol> <li>None</li> <li>None</li> <li>None</li> <li>Unbound except as indicated in the horizontal section</li> </ol>	<ol> <li>None</li> <li>None</li> <li>None</li> <li>Unbound except as indicated in the horizontal section</li> </ol>	
d) Architectural Services CPC 8671)	<ol> <li>None</li> <li>None</li> <li>None</li> <li>Unbound except as indicated in the horizontal section</li> </ol>	<ol> <li>None</li> <li>None</li> <li>None</li> <li>Unbound except as indicated in the horizontal section</li> </ol>	
e) Engineering Services (CPC 8672)	<ol> <li>None</li> <li>None</li> <li>None</li> <li>Unbound except as indicated in the horizontal section</li> </ol>	<ol> <li>None</li> <li>None</li> <li>None</li> <li>Unbound except as indicated in the horizontal section</li> </ol>	
i) Veterinary Services (CPC 932)	<ol> <li>None</li> <li>None</li> <li>None</li> <li>Unbound except as indicated in the horizontal section</li> </ol>	<ol> <li>None</li> <li>None</li> <li>None</li> <li>Unbound except as indicated in the horizontal section</li> </ol>	

Modes of Supply : 1)	Cross-border Supply	2) Consumption abroad	3) Commercial Presence	4) Presence of Natural Persons
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Sector		Limitations of Market Access	Limitations on National Treatment		Additional commitments
3. CONSTRUCTION AND RELATED I	ENGI	NEERING SERVICES			
A. General Construction Work for	1)	Unbound <sup>*</sup>	1)	None	
Buildings (CPC 512)	2)	None	2)	None	
	3)	None except brick layers, electrician,	3)	None	
		painters and decorators, jobbing	1		
		plumbers, masons, plumbers, welders,	1		
		fitters, turners or other artisans where	1		
		the number of full time employees per	1		
		year is less than 7	1		
	4)	Unbound except as indicated in the	4)	Unbound except as indicated in	
		horizontal section		the horizontal section	
B. General Construction for Civil	1)	Unbound <sup>*</sup>	1)	None	
Engineering (CPC 513)	2)	None	2)	None	
	3)	None	3)	None	
	4)	Unbound except as indicated in the	4)	Unbound except as indicated in	
		horizontal section		the horizontal section	
5. EDUCATIONAL SERVICES					
(CPC 921-929)	1)	None	1)	None	
	2)	None	2)	None	
	3)	Subject to approval by the Vanuatu	3)	Subject to approval by the	
		Government	1	Vanuatu Government	
	4)	Unbound except as indicated in the	4)	Unbound except as indicated in	
		horizontal commitments	Ĺ	the horizontal commitments	
6. ENVIRONMENTAL SERVICES					
940 (CPC 1-3)	1)	None	1)	None	
	2)	None	2)	None	
	3)	None	3)	None	
	4)	Unbound except as indicated in the	4)	Unbound except as indicated in	
		horizontal commitments		the horizontal commitments	

Modes of Supply: 1) Cross-border Supply 2) Consumption abroad 3) Commercial Presence 4) Presence of Natural Persons

<sup>\*</sup> Unbound due to lack of technical feasibility

Modes of Supply : 1) Cross-border Supply 2) Consumption abroad 3) Commercial Presence 4) Presence of Natural Persons					
Sector	Limitations of Market Access	Limitations on National Treatment	Additional commitments		
7. FINANCIAL SERVICES					
A. All Insurance and related services	1) None	1) None			
(Part of CPC 812)	2) None	2) None			
	3) None	3) None			
	4) Unbound except as indicated in	4) Unbound except as indicated in			
	horizontal schedule	horizontal schedule			
B. Banking and other related services	1) None	1) None			
(CPC 811-813)	2) None	2) None			
	3) Banks must comply with provisions of	3) Banks must comply with			
	relevant banking legislation – foreign banks	provisions of relevant banking			
	are required to have paid up capital and	legislation - foreign banks are required			
	unimpaired reserves of VT200 million	to have paid up capital and unimpaired			
	compared to VT50 million in the case of	reserves of VT200 million compared			
	local banks.	to VT50 million in the case of local			
		banks.			
	4) Unbound except as indicated in	4) Unbound except as indicated in			
	horizontal schedule	horizontal schedule			
8. HEALTH RELATED AND SOCIAL		1) ) )			
A. Hospital Services (CPC 9311)	1) None	1) None			
	2) None	2) None			
	3) None	3) None			
	4) Unbound except as indicated in the horizontal section	4) Unbound except as indicated in the horizontal section			
C. Social Services (CPC 933)					
C. Social Services (CFC 955)	<ol> <li>None</li> <li>None</li> </ol>	,			
	<ul><li>2) None</li><li>3) None</li></ul>	<ul><li>2) None</li><li>3) None</li></ul>			
	<ul><li>4) Unbound except as indicated in the</li></ul>	4) Unbound except as indicated in			
	horizontal section	the horizontal section			
	nonzontal section				

Modes of Supply: 1) Cross-border Suppl	2) Consumption abroad	3) Commercial Presence	4) Presence of Natural Persons
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Sector Limitations of Market Access		L	imitations on National Treatment	Additional commitments			
9. TOURISM AND TRAVEL RELATED SERVICES							
A. Hotels and Restaurants	1)	None	1)	None			
(CPC 641)	2)	None	2)	None			
	3)	None except hotels with less than 10	3)	None except hotels with less than			
		beds, restaurants with less than 20		10 beds and restaurant with less			
		seats, takeaway retail food outlets and		than 20 seats.			
		kava bars.					
	4)	Unbound except as indicated in the	4)	Unbound except as indicated in			
		horizontal section		the horizontal section			
10. TRANSPORT SERVICES							
C. Air Transport Services							
d) Maintenance and repair of aircraft	1)	None	1)	None			
	2)	None	2)	None			
	3)	None	3)	None			
	4)	Unbound except as indicated in the	4)	Unbound except as indicated in			
		horizontal section		the horizontal section			

Modes of Supply : 1) Cross-border Supply 2) Consumption abroad 3) Commercial Presence 4) Presence of Natural Persons

# Final List of Article II (MFN) Exemptions

Sector or Sub-Sector	1 0	Countries to which the measure	Intended Duration	Conditions creating the need
	inconsistency with Article II	applies		for the exemption
All sectors	Citizens and permanent residents of	Papua New Guinea, Solomon	Indefinite	To facilitate the regional
	Melanesian Spearhead Group	Islands, Fiji and New Caledonia		economic integration of the
	Countries may be granted a waiver			Melanesian states.
	from the normal investment and			
	right of temporary sojourn			
	obligations of Vanuatu law.			